

Agenda 2022

Regional and Strategic Leadership Committee

Date: Wednesday, 21 September 2022 Time: 1.00 PM Venue: Council Chamber Environment Canterbury 200 Tuam Street, Christchurch



Regional and Strategic Leadership Committee

Membership

Committee Co-Chairs:	Chair Jenny Hughey
	Councillor Peter Scott
Deputy Chair:	Councillor Megan Hands
Committee Members:	Councillor Tane Apanui
	Councillor Phil Clearwater
	Tumu Taiao Yvette Couch-Lewis
	Tumu Taiao laean Cranwell
	Councillor Grant Edge
	Councillor Ian Mackenzie
	Councillor Nicole Marshall
	Councillor Claire McKay
	Councillor Elizabeth McKenzie
	Councillor Craig Pauling
	Councillor Lan Pham
	Councillor Vicky Southworth
	Councillor John Sunckell

REGIONAL AND STRATEGIC LEADERSHIP COMMITTEE TERMS OF REFERENCE

Adopted by Council 29 April 2021

REPORTING TO:	Council
MEMBERSHIP:	All members of Council Ngā Tumu Taiao
QUORUM:	Eight (8)
MEETING FREQUENCY:	Six weekly
CHAIR:	Two Co-chairs One Deputy Chair

A. PURPOSE

1. To:

- a. Set Council's strategic direction and policy responses;
- b. Signal regional issues;
- c. Respond to external agency statutory planning processes; and
- d. Provide thought leadership across matters of regional significance;
- e. Establish strategic priorities for organisational direction and policy setting.
- f. Develop Council's non-financial performance monitoring framework.
- g. To work in the spirit of genuine partnership and assist the Council in fulfilling its duties as a partner with Ngāi Tahu and in alignment with the principles contained within the Tuia Agreement. In particular, the committee will support effective partnerships with Papatipu Rūnanga, recognise the relevance of Te Ao Māori and affirm the importance of an enduring and collaborative relationship between Environment Canterbury and Ngāi Tahu Papatipu Rūnanga.

B. SPECIFIC RESPONSIBILITIES

- 2. To advise Council on matters relating to its regional governance role, which will include:
 - a. Developing Council's strategic direction and recommending policy responses;
 - b. Developing Council's position on regionally significant issues;
 - c. Developing Council's long-term and annual plan and recommending those plans to the Council;

- d. Oversight of the Council's engagement with the community;
- e. Advocacy with central government and other agencies;
- f. Legislative reviews, including preparing and making of submissions to Select Committees;
- g. Monitoring of the impact of Council's policies on the social, economic, environmental and cultural well-being of the region.
- h. Oversee the Council's coordination with other South Island regional councils.
- 3. Ensure that the Committee's decision making:
 - a. Considers climate-change related risks; and
 - b. Is consistent with Council's plans and initiatives to give effect to Council's declaration of a climate emergency on 16 May 2019.

C. DELEGATIONS

- 4. Subject to sections 5 and 6, Council delegates to the Committee all the powers, functions and duties necessary to perform the Committee's responsibilities, except those that must not be delegated.
- 5. The Committee may make decisions on matters with a financial impact only where the related costs are budgeted for within a current, adopted Long Term Plan or Annual Plan, otherwise the matter must be referred to the Council for decision.
- 6. The Committee may not make a decision that is materially inconsistent with the Council's Long-Term Plan or Annual Plan.

Regional and Strategic Leadership Committee Table of Contents

1.	Mihi / Karakia Timatanga - Opening6
2.	Apologies6
3.	Conflicts of Interest6
4.	Public Forum, Deputations, and Petitions6
5.	Extraordinary and Urgent Business7
6.	Notices of Motion7
7.	Minutes8
7.1	. Unconfirmed Minutes - Regional and Strategic Leadership Committee - 11
	August 2022
8.	Report Items15
8.1	. Regional and Strategic Leadership Committee Resolutions Status Report -
	September 202215
8.2	. Youth Rōpū - Representation Proposal20
8.3	. Annual Report Overview 2021/2224
8.4	. Regional and Strategic Leadership Committee Work Programme Report51
8.5	. Central Government Submissions Update54
8.6	. Compliance Monitoring and Enforcement Update60
9.	Next Meeting75
10.	Mihi / Karakia Whakamutunga - Closing75

1. Mihi / Karakia Timatanga - Opening

The meeting will be opened with a mihi whakatau, followed by a member of the Regional and Strategic Leadership Committee with a karakia.

2. Apologies

At the time the agenda closed there were no apologies received.

3. Conflicts of Interest

Members are reminded to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

4. Public Forum, Deputations, and Petitions

There were no requests for public forum, deputations and petitions at the time the agenda was prepared.

5. Extraordinary and Urgent Business

The Chairperson will give notice of items requiring urgent attention not on the agenda as follows.

Matters Requiring Urgent Attention as Determined by Resolution of the Regional and Strategic Leadership Committee:

A meeting may deal with an item of business that is not on the agenda where the meeting resolves to deal with that item and the Chairperson provides the following information during the public part of the meeting:

- 1. The reason why the item is not on the agenda; and
- 2. The reason why discussion of the item cannot be delayed until a subsequent meeting. The item may be allowed onto the agenda by resolution of the Regional and Strategic Leadership Committee.

Minor Matters relating to the General Business of the Regional and Strategic Leadership Committee:

A meeting may discuss an item that is not on the agenda only if it is a minor matter relating to the general business of the meeting and Chairperson explains at the beginning of the public part of the meeting that the item will be discussed. The meeting may not make a resolution, decision or recommendation about the item, except to refer it to a subsequent meeting for further discussion.

6. Notices of Motion

At the time the agenda closed there were no notices of motion received.

7. Minutes

7.1. Unconfirmed Minutes - Regional and Strategic Leadership Committee - 11 August 2022

Regional and Strategic Leadership Committee

Date of meeting Wednesday, 21 September 2022	
Author	Christina Eaglin, Committee Advisor
Endorsed by	Catherine McMillan, General Manager Governance

Purpose

1. The previously circulated minutes from the Regional and Strategic Leadership Committee on 11 August 2022 are to be confirmed.

Recommendations

That the Regional and Strategic Leadership Committee:

1. Confirms the minutes from the Regional and Strategic Leadership Committee meeting held on 11 August 2022.

Attachments

1. 2022-08-11 UNCONFIRMED Minutes Regional and Strategic Leadership Committee 11 August 2022 [7.1.1 - 6 pages]

Minutes of the Regional and Strategic Leadership Committee (under COVID-19 Orange Traffic Light restrictions), held at Environment Canterbury, Council Chamber, 200 Tuam Street, Christchurch on Thursday, 11 August 2022 at 1.00pm.

Present

Committee Co-Chairs Chair Jenny Hughey and Cr Peter Scott, Deputy Chair Cr Megan Hands, Cr Phil Clearwater, Tumu Taiao Iaean Cranwell*, Cr Grant Edge, Cr Ian Mackenzie*, Cr Nicole Marshall, Cr Claire McKay, Cr Elizabeth McKenzie, Cr Lan Pham, Cr Vicky Southworth, and Cr John Sunckell.

Report writers and other staff were also present.

*via MS Teams

1. Mihi / Karakia Timatanga – Opening

The Chair opened the meeting and welcomed everyone.

Cr Peter Scott opened the meeting with a mihi whakatau, followed by Cr Lan Pham with a karakia.

2. Apologies

The apologies for absence were received from Tumu Taiao Yvette Couch-Lewis, Cr Craig Pauling, and Cr Tane Apanui. The apologies for lateness were received from Cr Megan Hands and Cr Ian Mackenzie.

3. Conflicts of Interest

There were no conflicts of interest reported.

4. Public Forum, Deputations, and Petitions

There were no requests for public forum, deputations and petitions.

5. Extraordinary and Urgent Business

There was no extraordinary or urgent business.

6. Notices of Motion

There were no notices of motion.

7. Minutes

7.1. Unconfirmed Minutes - Regional and Strategic Leadership Committee - 22 June 2022

Resolved RSLC/2022/25

Staff recommendations adopted without change.

That the Regional and Strategic Leadership Committee:

1. Confirms the minutes from the Regional and Strategic Leadership Committee meeting held on 22 June 2022.

Cr Claire McKay/Cr John Sunckell CARRIED

8. Report Items

8.1. Regional and Strategic Leadership Committee Resolutions Status Report - August 2022

Staff provided visibility on the status of resolutions made by the Regional and Strategic Leadership Committee.

Resolved RSLC/2022/26

Staff recommendations adopted without change.

That the Regional and Strategic Leadership Committee:

1. Notes the status of previous resolutions provided in the Status of Regional and Strategic Leadership Committee Resolutions report August 2022.

Cr Grant Edge/Cr John Sunckell CARRIED

8.2. Youth Ropū - Representation

Alice Docking, Colter Carson (Environment Canterbury Youth Ropū (EYR)), and staff seeked support for the development of a mechanism to enhance youth representation on regional and strategic leadership matters.

Councillor Megan Hands joined the meeting at 1.10pm.

Councillor Ian Mackenzie joined the meeting online at 1.13pm.

Chair Jenny Hughey left the meeting at 1.15pm and returned to the meeting at 1.26pm.

Councillor Megan Hands left the meeting at 1.17pm and returned to the meeting at 1.19pm.

Resolved RSLC/2022/27

Staff recommendations adopted without change.

That the Regional and Strategic Leadership Committee:

- 1. Notes the Youth Ropū's intention to develop a proposed mechanism to enhance youth representation on regional and strategic leadership matters.
- 2. Notes that the Youth Ropū will present a proposal to the September 2022 meeting of the Regional and Strategic Leadership Committee, for approval to be passed to the new Council for consideration.

Cr Phil Clearwater/Cr Lan Pham CARRIED

8.3. Future for Local Government Review

Staff provided an update to the Committee on the Future for Local Government review which presents an opportunity to create a local government, governance and democracy system that will effectively respond to a changing New Zealand.

Resolved RSLC/2022/28

Staff recommendations adopted without change.

That the Regional and Strategic Leadership Committee:

1. Notes the update on the Future for Local Government review and next steps.

Cr John Sunckell/Cr Grant Edge CARRIED

8.4. District Planning Liaison Update

Staff provided an update on the planning work undertaken to support Canterbury territorial authorities in giving effect to the Regional Policy Statement.

Resolved RSLC/2022/29

Staff recommendations adopted without change.

That the Regional and Strategic Leadership Committee:

1. Notes the wide range of ongoing planning processes that staff are involved in, including district plan reviews, private plan change requests, district development strategies, bylaws, and regionally significant notified resource consent applications.

2. Notes the ongoing benefits of this work programme, providing support to the territorial authorities and ensuring that there is consistent implementation of the regional planning framework across Canterbury.

Cr Claire McKay/Cr Lan Pham CARRIED

8.5. Environment Canterbury (Ngāi Tahu Representation) Bill Update

Staff provided an update on the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill). There was extensive conversation on this report and the following points were requested to be recorded:

- Ngāi Tahu representatives on the Regional Council are not a new arrangement. Over the past 8-10 years Environment Canterbury has had direct mana whenua representation on the Council.
- Mana whenua were first represented on the Council, with the appointment of a Ngāi Tahu commissioner alongside six Crown appointments under the Environment Canterbury (Temporary Commissioners and Improved Water Management) Act 2010.
- Two Ngāi Tahu representatives recommended by Te Rūnanga o Ngāi Tahu were appointed as members of Environment Canterbury for the 2016-2019 local government term.
- In 2019, the Regional Council and Te Rūnanga o Ngāi Tahu put forward a local Bill which sought to continue mana whenua representation on Council. The local Bill did not proceed through Parliament at that time.
- The Regional Council returned to a fully elected council at the 2019 local elections. This Council appointed two Tumu Taiao expert mana whenua advisors in September 2020.
- This experience, across different representation arrangements, has shown that aside from Treaty and legislative obligations, there are advantages to having direct input into decision making by mana whenua.
- Our current Tumu Taiao members make a valuable contribution to Council's governance and operations, including greater efficiency in planning and consenting processes, reduced costs for Council and consent applicants, and improved enforcement decisions.
- Currently for the new term of the Council Te Rūnanga o Ngāi Tahu (TRoNT) are running the process for the election of the two Ngāi Tahu Councillors and applications opened Monday, 8 August 2022. A notice was distributed to all tribal members over 18 years old.
- Applications close on 31 August 2022 thus giving the Papatipu Rūnanga appointments panel all of September to run their process and make their appointments.

- The notification of the Ngāi Tahu Councillors will occur the day after the official result of the 2022 election are declared via notification from the Te Rūnanga o Ngāi Tahu Chief Executive Officer as set out in the Act.
- Staff are working closely with the Council Governance team and staff of Te Rūnanga o Ngāi Tahu to ensure the two Ngāi Tahu Councillors seamlessly integrate into the Council induction process.
- Support for the values of this milestone were noted, however it was pointed out that some conversations with constituents focused on their objection to the appointments and difficulty accepting the new legislation due to its challenge to the principles of democracy.

Councillor Lan Pham left the meeting at 2:34 pm.

Staff recommendations:

That the Regional and Strategic Leadership Committee:

- 1. Notes the update on the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill).
- 2. Notes, due to timing for this report a further update on the status of the Bill will be required and provided verbally on the day.

Co-Chair Peter Scott recommended to remove the staff recommendation number two and update the staff recommendation number one as it was duplicative.

1. Notes the verbal update on the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill).

Chair Jenny Hughey/Cr Grant Edge CARRIED

An amendment was moved by Chair Jenny Hughey and seconded by Councillor Phil Clearwater to add an additional resolution to celebrate this significant milestone.

2. Celebrates the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill) gaining Royal Assent on 8 August 2022.

Chair Jenny Hughey/Cr Phil Clearwater CARRIED

Resolved RSLC/2022/30

That the Regional and Strategic Leadership Committee:

- 1. Notes the verbal update on the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill).
- 2. Celebrates the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill) gaining Royal Assent on 8 August 2022.

9. Next Meeting

The next meeting will be held on Wednesday, 21 September 2022 at 1.00pm.

10. Mihi / Karakia Whakamutunga – Closing

A karakia was provided by Cr Peter Scott.

The meeting closed at 2.53pm.

CONFIRMED:

Co-Chair Peter Scott Councillor, Environment Canterbury

Co-Chair Jenny Hughey Chair, Environment Canterbury

Date

Date

8. Report Items

8.1. Regional and Strategic Leadership Committee Resolutions Status Report - September 2022

Regional and Strategic Leadership Committee report

Date of meeting Wednesday, 21 September 2022	
Author	Christina Eaglin, Committee Advisor
Responsible Director	Tafflyn Bradford-James, Director of Communications and Engagement

Purpose

1. To provide visibility on the status of resolutions made by Regional and Strategic Leadership Committee.

Recommendations

That the Regional and Strategic Leadership Committee:

1. Notes the status of previous resolutions provided in the Status of Regional and Strategic Leadership Committee Resolutions report September 2022.

Status Reporting

2. The status of resolutions is reported at each ordinary Committee meeting. The report includes all resolutions from the previous meeting plus any incomplete actions from prior meetings. Comments and progress updates on incomplete actions are provided where applicable.

Cost, compliance, and communication

Financial implications

3. The report was compiled using existing staff resources, therefore there were no additional financial implications.

Risk assessment and legal compliance

4. This gives visibility to the Committee of matters outstanding to ensure appropriate actions have been taken as resolved.

Engagement, Significance and Māori Participation

5. Not applicable.

Consistency with council policy

6. Under Environment Canterbury Standing Orders 28.3 discussion of minutes is limited to their correctness. This report allows members to be updated on the status of resolutions and to monitor progress.

Climate Change Impacts

7. Not applicable.

Communication

8. Not applicable.

Next steps

9. An updated report will be provided in the next triennium to the appropriate committee.

Attachments

- 1. RSLC Resolutions Status Report 11 August 2022 [8.1.1 2 pages]
- 2. RSLC Resolutions Status Report Outstanding and In Progress [8.1.2 1 page]

Regional and Strategic Leadership Committee Resolutions Status Report – 11 August 2022

Meeting Name	Report	Resolution Number	Resolution	Complete [Yes/No]
Regional and Strategic Leadership Committee 2022-08-11	7.1 Unconfirmed Minutes - Regional and Strategic Leadership Committee - 22 June 2022	RSLC/2022/25	 That the Regional and Strategic Leadership Committee: 1. Confirms the minutes from the Regional and Strategic Leadership Committee meeting held on 22 June 2022. 	Yes
Regional and Strategic Leadership Committee 2022-08-11	8.1 Regional and Strategic Leadership Committee Resolutions Status Report - August 2022	RSLC/2022/26	 That the Regional and Strategic Leadership Committee: 1. Notes the status of previous resolutions provided in the Status of Regional and Strategic Leadership Committee Resolutions report August 2022. 	Yes
Regional and Strategic Leadership Committee 2022-08-11	8.2 Youth Rōpū - Representation	RSLC/2022/27	 That the Regional and Strategic Leadership Committee: 1. Notes the Youth Rōpū's intention to develop a proposed mechanism to enhance youth representation on regional and strategic leadership matters. 2. Notes that the Youth Rōpū will present a proposal to the September 2022 meeting of the Regional and Strategic Leadership Committee, for approval to be passed to the new Council for consideration. 	Yes, as this item is on the 21 September 2022 agenda.
Regional and Strategic Leadership Committee 2022-08-11	8.3 Future for Local Government Review	RSLC/2022/28	 That the Regional and Strategic Leadership Committee: 1. Notes the update on the Future for Local Government review and next steps. 	Yes
Regional and Strategic Leadership Committee 2022-08-11	8.4 District Planning Liaison Update	RSLC/2022/29	 That the Regional and Strategic Leadership Committee: 1. Notes the wide range of ongoing planning processes that staff are involved in, including district plan reviews, private plan change requests, district development strategies, bylaws, and regionally significant notified resource consent applications. 	Yes

Regional and Strategic Leadership Committee Resolutions Status Report – 11 August 2022

Meeting Name	Report	Resolution Number	Resolution	Complete [Yes/No]
			 Notes the ongoing benefits of this work programme, providing support to the territorial authorities and ensuring that there is consistent implementation of the regional planning framework across Canterbury. 	
Regional and Strategic Leadership Committee 2022-08-11	8.5 Environment Canterbury (Ngāi Tahu Representation) Bill Update	RSLC/2022/30	 That the Regional and Strategic Leadership Committee: 1. Notes the verbal update on the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill). 2. Celebrates the Canterbury Regional Council (Ngāi Tahu Representation) Bill (the Bill) gaining Royal Assent on 8 August 2022. 	Yes

Regional and Strategic Leadership Committee Resolutions Status Report – Outstanding and In Progress September 2022

Resolution No.	Meeting Date	Report	Resolution	Complete [Yes/No]
Regional and Strategic Leadership Committee 2022-06-22	8.3 Invitation to Re-join the Canterbury Joint Waste Committee	RSLC/2022/19	 That the Regional and Strategic Leadership Committee: Approves Environment Canterbury re-joining the Canterbury Waste Joint Committee as per the invitation received on 18 March 2022 (attachment8.3.1). 1.1. Delegates to the Chief Executive the amendment of any minor or clerical errors in the acceptance letter (attachment8.3.2), prior to sending to the Canterbury Waste Joint Committee. 1.2. Notes staff will engage with the Regional and Strategic Leadership Committee in the 2022/23 financial year to determine Councillor representation on the Canterbury Waste Joint Committee. 1.3. Notes the annual cost associated with membership of the Canterbury Waste Joint Committee in the 2022/23 financial year. 	In Progress. To be actioned in the new triennium.
Regional and Strategic Leadership Committee 2022-06-22	8.4 Memorandum of Understanding with University of Canterbury	RSLC/2022/20	 That the Regional and Strategic Leadership Committee: Approves the attached memorandum of understanding between the Canterbury Regional Council and the University of Canterbury. Approves the delegation of responsibility for signing the memorandum of understanding to the Chair at a time that suits both parties. 	In Progress. Tentatively scheduled for before Oct 2022.

8.2. Youth Ropū - Representation Proposal

Regional and Strategic Leadership Committee report

Date of meeting	Wednesday, 21 September 2022
Author	Colter Carson, Chairperson, ECan Youth Rōpū Alice Docking, Treasurer, ECan Youth Rōpū Kimberley Forbes, Team Leader Youth Engagement and Education
Responsible Director	Tafflyn Bradford-James, Director of Communications and Engagement

Purpose

- 1. The Youth Ropū would like the Regional and Strategic Leadership Committee's formal support for the future enhancement of youth voice on regional and strategic leadership matters, and would like this support to notified to the incoming Council.
- 2. Youth representation in high-level decision making is essential as many of the outcomes are long-term and will have intergenerational repercussions. A defined mechanism enabling youth participation in Committee matters will create a more diverse and equitable decision-making process. This will also add value to the Youth Ropū by offering a progression pathway for experienced members.
- 3. The Youth Ropū values the relationships formed with current Council members and requests that they utilise their mana by advocating for the value of youth representation to the next Council.

Recommendations

That the Regional and Strategic Leadership Committee:

- 1. Recommends to the incoming Council that, when Council committees or similar structures are formed following the 2022 election, two Youth Ropū members are appointed to the Regional and Strategic Leadership Committee or an alternative appropriate committee or structure.
- 2. Recommends to the incoming Council that such roles include voting rights and appropriate financial compensation.

Key points

- The Youth Ropū strongly believes that youth voices should be present in environmental and regional decision making because these decisions have greater implications on the lives of young people.
- After considering a variety of different mechanisms to enable more meaningful youth representation on Council matters, we believe that two paid roles on a committee that

deals with future-focused issues is the most effective way of achieving more equitable youth voice within the current Council model.

- The roles would be elected from within the Youth Ropū. This will ensure the young people selected have access to a high level of support through Environment Canterbury staff as well as a network through which to gather diverse youth perspectives to bring to the committee, and a way to regularly feed back to the Youth Ropū.
- Criteria for election would likely include completion of one year on the Youth Ropū to ensure the members' grounding in Environment Canterbury's vision and priorities. The term would likely be two years to provide consistency while fitting more realistically with needs of young people.
- Further specifics would need to be negotiated with the next Council and written into the terms of reference of the committee. Learnings can be taken from water zone committees and the Climate Change Action Committee.

Background

- 4. Environment Canterbury's vision references the importance of the Council's work for future generations. The Regional and Strategic Leadership Committee has consistently stated their support for this vision and for considering ways it can be better realised.
- 5. As of 2018, 43.2% of Canterbury residents were aged under 25[^]. There are currently, and typically, no Councillors within this demographic.
- 6. Currently, youth engagement/contribution at Regional and Strategic Leadership Committee meetings occurs on a voluntary basis with no formalised relationship or roles. Other Environment Canterbury committees have more formalised youth representation where young people have voting rights and are paid for their time.
- 7. Youth Ropū members feel that their contributions are less valuable than they could be due to lack of formal recognition/deliverables and a lower capacity to do necessary preparation than others.
- 8. With a publicly recognised lack of interest in local government roles across the nation, mechanisms that expose young people to future pathways in regional leadership are needed to ensure future democracy. The Youth Ropū is a good 'training' space for youth representation, but there is a need for a formalised path for members who want to go further.

Cost, compliance and communication

9. There are no cost, compliance and communication implications at this stage.

Financial implications

10. Renumeration for youth committee members would be set by the next Council and should be comparable with compensation currently awarded to independent members on other Council committees, depending on the time commitment expected.

Risk assessment and legal compliance

11. There are no risks or legal compliance implications identified at this stage.

Engagement, Significance and Māori Participation

- 12. The Youth Ropū has two positions for mana whenua representatives who will be eligible for the proposed committee roles and have equal voting rights on who the selected members will be.
- 13. Direct involvement in decision-making would enable the engagement work undertaken by the Youth Ropū, as well as Environment Canterbury's wider youth engagement, to have more meaning and be more likely to influence outcomes.

Consistency with council policy

14. The proposal is consistent with council policy and the Strategic Direction.

Climate Change Impacts

15. Climate change is one of the key issues that will have a larger impact on youth than other members of the community and is a major consideration in why youth participation in regional and strategic leadership matters is so important.

Communication

16. A communications plan will be developed at a future stage should it be required.

Next steps

17. Staff will present a recommendation to the new Chair regarding potential committees and this resolution would be included in that recommendation.

References

^ Stats NZ, 2018 Census Data Place Summaries | Canterbury Region | Stats NZ

Attachments

Nil

File reference [SharePoint link for this paper]	
Legal review	
Peer reviewers	[Names of two peer reviewers who have reviewed this paper]

8.3. Annual Report Overview 2021/22

Regional and Strategic Leadership Committee report

Date of meeting	Wednesday, 21 September 2022
Author	Emma Davis, Senior Strategy Manager Regional and Strategic Leadership
Responsible Director	Katherine Trought, Director Strategy and Planning

Purpose

- 1. To provide an overview of the Canterbury Regional Council Annual Report Te Pūrongo ā-Tau 2021/22 and seek feedback on the key items to highlight for the community.
- 2. This paper brings the outline of the Annual Report to the Committee close to the June 30 2022 end of the financial year, noting that the full Annual Report will not be available until later in the year due to unavailability of auditors.

Recommendations

That the Regional and Strategic Leadership Committee:

- 1. Notes the overview of the Annual Report Te Pūrongo ā-Tau 2021/22.
- 2. Provides feedback on the suggested items to be highlighted in the Chair and Chief Executive's introduction.
- 3. Notes that the draft Annual Report Te Pūrongo ā-Tau 2021/22 will be audited in November 2022, with the final report being presented to a Council meeting in December 2022 for adoption.
- 4. Notes that a community summary of the Annual Report will also be produced and audited, with a publication date following the adoption of the full Annual Report in December.

Background

- 3. The Annual Report Te Pūrongo ā-Tau 2021/22 will provide financial and service results against objectives set for year one of the Long-Term Plan Te Pae Tawhiti 2021–31.
- 4. It will include:
 - an overview from the Chair and Chief Executive
 - an overview of our relationship with Ngāi Tahu and key initiatives
 - a high-level overview of climate change initiatives
 - activity reports by portfolio (including Level of Service results and commentary)
 - financial reporting.

- 5. The Local Government Act 2002 requires councils to complete and adopt an annual report that contains audited financial statements and service performance information. A shortage of auditors has meant that the final audited report will not be available until late in 2022.
- 6. The Annual Report is not an environmental outcomes report.
- 7. A draft of the year-end financial position was provided to the Audit, Finance and Risk Committee on 25 August and is included as attachment 1.
- 8. The purpose of this paper is to provide a summary of the service performance information to the Committee and to seek feedback on the areas of activity highlighted.

Levels of Service

- 9. For 2021/22, out of 40 Levels of Service, the provisional results show that 27 have been achieved (a total of 67.5%) and 13 will not be achieved. The 40 Levels of Service are made up of 103 targets. Of the 103 Levels of Service targets, 100 were able to be measured this year and it is anticipated 85% will be achieved.
- 10. Details of the targets not able to be measured and not achieved are included in the relevant sections below, along with an indication of why they were not achieved.

Overview of 2021/22

- 11. The Annual Report will be introduced to the community by the Chair and Chief Executive. Suggested items to feature in this section include:
 - progress of the Ngāi Tahu Local Bill, and noting that it passed the third reading on 3 August 2022
 - our partnership with Ngāi Tahu to review/develop the Ki Uta Ki Tai Planning Framework
 - flood recovery work, and the impact of extreme weather events
 - in the second half of the 2021/22 year Council undertook extensive engagement on the Year 2 annual plan, and adopted an annual budget and workplan for 2022/23 that provides for flood recovery and balances community expectations on affordability with the need to act on climate change. From early 2023, we will trial much cheaper public transport in a bid to make it cheaper for people to travel in a way that reduces overall transport emissions
 - Council also agreed to move forward with an investigation of how to implement a climate change levy
 - Council engaged with a large amount of central government change, including making submissions on proposed legislation and responding to requests for feedback on the reform of the Resource Management Act and the Future for Local Government.

12. Councillors are asked to review the list above and confirm or suggest changes.

Our relationship with Ngāi Tahu | To mātau pātahitanga ki Ngāi Tahu

- 13. Our Ngāi Tahu partnership is central to all of our work. We have the Tuia Agreement with Ngā Papatipu Rūnanga and a Tuia programme of work, part of the Regional and Strategic leadership portfolio, which is about working together, shoulder to shoulder, across all of our activities to achieve better outcomes for everyone. It's about relationships, mutual respect, shared understanding and shared values.
- 14. This section of the Annual Report will emphasise the importance of this relationship and cover two significant areas of work.

Ngāi Tahu Bill

15. Promoting the Canterbury Regional Council (Ngāi Tahu Representation) Bill was a priority for the Council in 2021/22. The Bill allows for two Ngāi Tahu representatives to join the Canterbury Regional Council with full decision-making rights. The Bill passed its third reading on 3 August and received royal assent on 8 August 2022, which sits outside the year under review in the Annual Report.

Ki Uta Ki Tai Planning framework

- 16. We have continued to progress the development of an integrated regulatory framework in partnership with Ngāi Tahu, taking a ki uta ki tai (mountains to sea) approach and involving the review of Canterbury's Regional Policy Statement, Regional Coastal Environment Plan and Land and Water Regional Plan.
- 17. Our commitment to working in partnership with Papatipu Rūnanga and developing an authentic partnership means taking the time to ensure we get it right. While a lot of progress has been made, and high-quality work has been undertaken, three Level of Service targets relating to the timeframes have not been achieved as we are not as far advanced as originally expected and aspects of the work have been delayed:
 - Target 4.1: Design a programme to develop a compliant regulatory framework
 - Target 22.1: Seek feedback from Papatipu Rūnanga and the wider community on issues and options in the Canterbury Regional Coastal Environment Plan
 - Target 34.1: Seek feedback from Papatipu Rūnanga and the wider community on issues and options in the Canterbury Regional Policy Statement.

Climate change initiatives

18. In May 2019, Environment Canterbury was the first council in New Zealand to declare a climate emergency.

- 19. Activities that address agreed climate change outcomes are integrated across our five portfolios. Some key activities in 2021/22 were:
 - Climate Resilience Programme of Flood Risk Management, partly funded by central government
 - accreditation of our work locations for sustainability and energy efficiency and the removal of higher-emissions petrol and diesel vehicles from the fleet. A new emissions inventory and decarbonisation roadmap for Environment Canterbury will be used to inform future actions in this area
 - submissions to the Ministry for the Environment on the Emissions Reduction Plan (December 2021) and National Adaptation Plan (June 2022)
 - completion and public release of the Canterbury Climate Change Risk Assessment (January 2022)
 - project scoping and initiation for the Climate Change Action Plan (LoS 23.3)
 - continuation of the communication campaign 'It's time, Canterbury'
 - four meetings of the Climate Change Action Committee, with three expert independent members appointed early in 2022, including a youth representative to add an intergenerational voice
 - through the Annual Plan 2022/23, Council decided on a trial for much cheaper public transport in Greater Christchurch to make it cheaper for people to travel in a way that reduces overall transport emissions
 - much of the work of Environment Canterbury, while not specifically to address climate change, realises climate co-benefits, including:
 - o carbon sequestration though ecosystem restoration and pest control
 - enhanced natural adaptations though slowing down or re-directing water or erosion
 - o providing community education on climate change.

Portfolio activities

Water and Land | Te Wai me Te Whenua

We are building community engagement and action as a partner within the Canterbury Water Management Strategy (CWMS), accelerating regeneration of the natural environment through zone and regional delivery projects and campaigns, taking decisive action in freshwater management, innovative approaches and fostering relationships.

- 20. In this portfolio in 2021/22:
 - All Canterbury Water Management Committees have completed their Action Plans and have recommended the allocation of up to \$50,000 per committee to projects that will implement these plans.
 - We continue to use the Land, Air, Water Aotearoa (LAWA) platform to share monitoring data for Canterbury, and our website provides quick access to the

frequently requested monitoring data for rainfall, river flows, air quality, and coastal wave data.

- We have a rolling programme for assessing our monitoring networks. In 2021/22, four monitoring networks were reviewed: aquatic ecosystem health, hydrometric (rainfall and surface water flows), groundwater quality and groundwater quantity.
- We also published technical reports on a variety of topics, including land use change on the margins of Canterbury braided rivers, arsenic and manganese in Canterbury groundwater, and a history and stocktake of Environment Canterbury's aquatic ecosystem health monitoring.
- Good progress has been made on consent reviews within the Ashburton catchment to implement the rules that come into effect in 2023 requiring a reduction in water take at times of low flows. The changes should improve conditions for fish migration and water quality, especially at the hāpua and river mouth.
- A programme of work in partnership with Papatipu Rūnanga has seen 17 Rūnanga-led projects making good progress.
- Environment Canterbury is working in partnership with Papatipu Rūnanga and key agencies to understand and address the health of the Ōtūwharekai (Ashburton) Lakes.
- We have been supporting the implementation of the Government's new direction, including providing information and advice on the Environment Canterbury website on the synthetic nitrogen fertiliser cap, wetland management and intensive winter grazing.
- Environment Canterbury continues to participate in a number of catchmentbased work programmes, including Whakaora Te Waihora, a restoration programme under the Te Waihora Co-Governance Group, Whaka-ora Healthy Harbour working to restore Whakaraupō/Lyttelton harbour, and the Te Mokihi programme in the Mackenzie Basin.
- A business case was developed and ongoing responsibility for the catchment scale Managed Aquifer Recharge trial in Hinds Hekeao has been transferred to the Hekeao Hinds Water Enhancement Trust.

Provisional Level of Service results (not yet audited)

	Level of service	Result
1	Facilitate the Canterbury Water Management Strategy zone and regional committees to support achievement of the 2025 goals, in partnership with Ngai Tahu and the Canterbury region's city and district councils	~
2	Monitor and provide accurate and timely State of the Environment data for Canterbury, for use by decision-makers and the community	~
3	Undertake targeted science research and investigations on matters relevant to policy development to inform Council and stakeholders	~

4	Partner with Papatipu Rūnanga and engage with the community to inform amendments to the regulatory framework (to give effect to central government's Essential Freshwater package, achieving Te Mana o te Wai)	×
5	Partner with Papatipu Rūnanga and engage with the community to implement central government's Essential Freshwater package to improve freshwater outcomes	×
6	Increase community awareness and understanding of NPS FW and LWRP requirements	~
7	Work with Ngāi Tahu, the community, industry, and the region's city and district councils to improve Three Waters, including urban water quality	~
8	Work with Ngāi Tahu, the community, industry, and the region's city and district councils to improve Three Waters, including urban water quality	~
9	Enable resource users to implement Good Management Practices (GMP)	×
10	Monitor and review efficiency and effectiveness of land and water implementation programmes and campaigns	~
11	Achieve improvements in freshwater outcomes through implementation and delivery of work programmes with partners and key agencies, where priorities are aligned	~
12	Partner with others to ensure that regional water infrastructure contributes to outcomes sought through the Canterbury Water Management Strategy and central government's Essential Freshwater package, and improves resilience	 Image: A start of the start of

- 21. In this portfolio, one target was not measured and four targets were not achieved in 2021/22. These were:
 - Target 1.1b: *Develop and agree 10 Zone Committee Action Plans*. We were unable to measure this target as one of the zone committees, the Hurunui-Waiau Zone Committee, was disestablished in July 2021, meaning that there are only nine committees. Action Plans were completed for all nine committees and work has begun on implementation.
 - Target 4.1 *Design a programme to develop a compliant regulatory framework.* See paragraph 16 for more information.
 - In relation to partnering with Papatipu Rūnanga to improve freshwater outcomes, Target 5.1b: *Identify 10 priority catchments across the region*. The focus for this very successful programme of work has been on the sites identified by Rūnanga, rather than on identifying priority catchments as required by the wording of this target. The target has been amended for future years.
 - In relation to implementing good management practices and auditing of farm environment plans, Target 9.1 Undertake a targeted biennial survey of customers (eg auditors and consent holders) to determine level of satisfaction with our system/framework/tools and Target 9.2: Ensure ≥ 25% of all consented farms are audited. Auditing farm Environment Plans for consented farms was put on hold in 2021 following the Government's review of the Overseer nutrient management tool. It has now resumed. The survey has

been rescheduled for late 2022. For 2021/22, for the farms for which information was available at year-end, 23% of consented farms were audited.

Biodiversity and Biosecurity | Te Rerenga Rauropi me Te Whakahaumaru Rauropi

We will accelerate regeneration of the natural environment through implementing the Canterbury Biodiversity Strategy; take decisive action for healthy freshwater, land and coastal ecosystems; build community engagement and action; and foster relationships through forging partnerships and alliances.

- 22. In this portfolio in 2021/22:
 - We provided support to the ongoing relationships with territorial authorities through the Canterbury Biodiversity Champions.
 - The Canterbury Biodiversity Strategy revitalisation work commenced, in partnership with stakeholders.
 - The delivery of the national pest management programmes has progressed well, albeit with some weather disruptions to the Wallaby Eradication Programme operations. All operations for the 2021/2022 financial year have been completed for the Wilding Conifer Control programme.
 - Several nationally recognised pests and invasive organisms were found in our local waterways. Our work to remove those pests and organisms will help to prevent further spread and inform future management options.
 - A wetlands awareness and compliance campaign was developed to ensure landowners understand the importance of wetlands, to willingly protect and restore them.
 - The Managing Wetlands as Farm Assets programme continues at the fourteen demonstration sites across the region, alongside our partner industry stakeholders.
 - Environment Canterbury and Te Ngāi Tūāhuriri have agreed a draft of the Ashley River/Rakahuri Revival Strategy which is now ready for community engagement and further work
 - A communications plan for Ko te Whakahaumanu o te Rakitata Awa/ Rakitata River Revival Strategy has been drafted and is progressing.
 - We provided financial support to the QEII Trust, which they used to assist landowners with the cost of fencing over 900 hectares of current indigenous biodiversity cover. The Trust are currently in the process of securing permanent protection of these sites.
 - Me Uru Rākau part funded eleven projects in the Waiau Uwha catchment. Six are riparian planting sites, four focus on protection and regeneration of remnant native forest and another project of exceptional value resulted in the retirement of 138ha of land, including wetlands and steep hill country with native remnant vegetation.

Provisional Level of service results (not yet audited)

	Level of service	Result
13	Lead a shared regional approach to biodiversity in Canterbury	~
14	Provide regional leadership to act early and work in partnership to protect indigenous biodiversity, economic production and mahinga kai from harm caused by declared pests and other invasive organisms	~
15	Work with landowners, Ngāi Tahu, the community and agencies to protect, enhance and regenerate priority habitats including wetlands	~
16	Partner with Ngāi Tahu, agencies, landowners and the community to maintain the natural character and restore the mauri of braided rivers, ki uta ki tai	~
17	Engage communities to protect and regenerate priority ecological catchments	~

Climate Change and Community Resilience | Te Whakamahanatanga o Te Ao me Te Aumangea o te Hapori

We will build community engagement and action, lead climate change resilience, take decisive action for healthy freshwater, land and coastal ecosystems, and help communities be well prepared for changes in the natural environment.

- 23. In this portfolio in 2021/22:
 - We responded to 593 requests for natural hazards advice which included 320 Flood Hazard Assessments, 111 Land Information Requests and 162 general enquiries.
 - We received multi-scenario tsunami inundation modelling for the Canterbury coast between the Rakaia and Waitaki Rivers. We will use the modelling to work with the relevant territorial authority to update tsunami evacuation zones in Ashburton, Timaru and Waimate districts.
 - The Canterbury Civil Defence Emergency Management Group assisted the region's health boards and government agencies to respond to the COVID-19 pandemic.
 - The review of the Canterbury Civil Defence Emergency Management Group Plan commenced with community consultation on the amended Plan undertaken between 23 June - 24 July 2022.
 - We began work on the development of a strategy to protect and enhance the wellbeing of the Waitarakao (Washdyke) Lagoon and associated catchment.
 - We continued to build an accurate picture of existing boat/marine activities within the coastal area and their level of compliance.
 - Following a large fire in Kaiapoi, we responded to a subsequent spill where 2840 litres of oil was recovered from the Cam/Ruataniwha River, the Kaiapoi River and the Waimakariri River.

- We partnered with Toitū Whenua Land Information New Zealand and Department of Conservation on a high-tech seabed survey around Banks Peninsula.
- We undertook more frequent monitoring of region-wide coastal water quality sites to enable improved data collection and analysis. We also continued to collect coastal erosion information across our network of 250 coastal profile monitoring sites as well as monitoring long and short-term sea level changes and wave information in collaboration with NIWA.
- The Regional Climate Change Risk Assessment commissioned in 2020 was approved by The Canterbury Mayoral Forum. Work began on the next steps with Papatipu Rūnanga, local authorities and our wider communities to consider the urgency of the risks identified in the report.
- Phase 2 of the *It's time, Canterbury* campaign ran from September 2021 June 2022 helping create awareness of climate change in our region.
- We completed the identification of hazardous activities and industries (HAIL) sites for Waimate and good progress was made on the rollout.
- Our Listed Land Use Register website update was completed and won Australasian Land and Groundwater Association's "Innovation that has Advanced the Practice of Contaminated Site Assessment" award category.
- We re-joined the Canterbury Waste Joint Committee promoting collaborative work with territorial authorities across the region.
- Good progress was made with our May 2021 flood recovery work. Temporary works are now largely complete and all stopbank repair works have been completed.
- We led the release of a report from Te Uru Kahika Regional and Unitary Councils Aotearoa seeking a central government co-investment contribution of \$150 million per annum to enhance the integrity of flood protection schemes.
- Two of our six river resilience projects to support the COVID-19 recovery have been completed the Waimakariri River flood protection at McIntoshs Bend and the Waiau Township Stopbank repair and upgrade. Good progress has been made in the remaining four projects which will run until December 2023.

Provisional Level of Service results (not yet audited)

	Level of service	Result
18	Provide information and advisory services that enable people to understand natural hazard risk and make informed decisions	~
19	Enable the Canterbury Civil Defence Emergency Management Group	

20	Enable safe navigation for vessels throughout the Canterbury region	~
21	Provide coastal environmental monitoring, response planning and advisory services to enable informed decision-making	
22	Partner with Ngāi Tahu, city and district councils, and the community to review the Regional Coastal Environment Plan to achieve integrated management of the Canterbury coastal and marine area	×
23	Raise awareness of how the community can be part of adapting to climate change	~
24	Identify and monitor contaminated land	×
25	Partner with the Canterbury region's city and district councils to progress waste minimisation	~
26	Maintain flood protection and drainage infrastructure to agreed standards, while considering broader outcomes	×
27	Provide flood alerts and warnings when trigger levels are exceeded	

24. In this portfolio, three targets were not achieved in 2021/22. These were:

- Target 22.1: Seek feedback from Papatipu Rūnunga and the wider community on issues and options in the Canterbury Regional Coastal Environment Plan. See paragraph 16 for more information.
- In relation to closed landfill sites, Target 24.2: Work with Papatipu Rūnanga to validate the general model and prioritised list of sites. This target was not achieved this year due to delays in finalising and validating the model arising out of COVID-19 and internal resourcing challenges. Work is currently being progressed with an external contractor to finalise the validate the model which will support meaningful engagement with Papatipu Rūnanga.
- Target 26.2: Complete scheme reviews in accordance with the 30 Year Infrastructure Strategy. Following the May 2021 floods, several of the River Engineering team members were redeployed to assist with flood recovery, in addition to one staff member being seconded to Climate Resilience Projects. Replacement staff were fully occupied with other duties such as gravel management, asset management, resource consenting and processing of bylaw authorisations. Staff time available to progress the scheme reviews was severely limited.

Air Quality, Transport & Urban Development | Te Pai o Te Hau Takiwā, Ngā Momo Waka, me Te Whanaketanga o Ngā Tāone

We are prioritising sustainable and healthy living and working environments; connecting communities with a safe multi-modal transport network; and ensuring this enhances social, cultural, economic and environmental wellbeing now and in the future.

25. In this portfolio in 2021/22:

- We consulted with the community on three potential new fare options to stimulate usage of the Greater Christchurch public transport system. This resulted in Council adopting a new fare policy to be implemented in 2022/23.
- The public transport child fare age was raised to under-19 meaning 18year-olds are now eligible for child fares.
- We worked closely with various tertiary institutions to develop and implement a new student concession fare from July 2022.
- Preparations were completed to extend the free travel period for Supergold card holders to any time after 9.00am from July 2022.
- 25 new electric buses went into service on our network, joining the three electric buses already in service.
- Confirmation was received from Waka Kotahi NZ Transport Agency of funding for an extension of the Timaru MyWay service trial, with a total of \$1.8 million to be provided over three years from 1 July 2021 to 30 June 2024.
- We consulted with the community and completed a service review of bus routes 17 and 28. We also prepared a business case to secure funding from Waka Kotahi New Zealand Transport Agency for the recommended service improvements.
- The first phases of our Real Time Information System project were completed in partnership with Greater Christchurch Territorial Authorities. This operationalised 97 on-street devices across Christchurch, implemented a new customer journey app and upgraded real time information at the interchange.
- All public transport drivers received a base driver wage equivalent to the Living Wage of \$22.75 per hour that came into effect in New Zealand on 1 September 2021.
- We worked closely with our operators to temporarily adjust public transport timetables and provide a more reliable service for customers to mitigate a bus driver shortage which is a nationwide problem.
- We advocated for changes in the Public Transport Operating Model, resulting in recent announcements from government to enable more flexible procurement and delivery of Public Transport via the Sustainable Public Transport Framework.
- As a member of the Greater Christchurch Partnership we:
 - helped establish the Whakawhanake Kāinga Committee to strengthen the partnership with central government.
 - contributed to the development of the Greater Christchurch 2050 draft strategic framework and plan.
 - o commenced work on a new spatial plan for Greater Christchurch.
 - helped scope the development of a single transport plan and associated transport investment programme for Greater Christchurch.

- We supported the Regional Transport Committee to approve its forward work programme and ensure regional alignment with the strategic direction of the Canterbury Regional Land Transport Plan 2021-31.
- We supported the South Island Regional Transport Committee and hosted a freight summit on behalf of the Committee to hear from key freight sector stakeholders on the issues and opportunities facing the sector.
- We monitored air quality across eight designated airsheds in accordance with the National Environmental Standard for Air Quality (NESAQ).
- We worked with our communities on a range of initiatives to implement the Canterbury Air Regional Plan and improve air quality by promoting good burners, good fuel use and good burning technique.

Provisional Level of Service results (not yet audited)

	Level of service	Result
28	Support communities across Canterbury to improve air quality	×
29	Deliver quality, cost effective public transport service that meets the needs of the community and results in increased patronage	×
30	Support well-functioning transport networks and urban environments across the region	

26. In this portfolio, two targets were not achieved in 2021/22. These were:

- In relation to the home heating subsidy scheme, Target 28.3: Process ≥ 80% of completed applications within 10 working days. Environment Canterbury received five applications in 2020/21. Two applications (40%) were not completed within the 10 working days. One of these was due to the complexity of the application and the other was impacted by a delay in convening the Subsidy Application Panel due to member changes and availability.
- For the provision of a public transport service, Target 29.1a: Ensure ≥95% of all trips depart their timetabled starting location on time. In 2021/22, a total of 94.8 % of trips departed their timetabled starting location on time which was just below the target of ≥95% required to meet the Level of Service. This was primarily due to a high number of missed trips (trips which did not start at all) because of a shortage of public transport drivers.

Regional and Strategic Leadership | Te Hautūtanga ā-Rohe, ā-Rautaki hoki

We will foster relationships and engage with communities to build a better understanding of our work and increase participation in decision making for the region.

27. In this portfolio in 2021/22:

- We supported the Canterbury Regional Council (Ngāi Tahu Representation) Bill as it progressed through parliament, and we meet regularly with Paptipu Rūnanga.
- To ensure that Canterbury's voice is heard when decisions are made by central government that will affect our region, we made 22 submissions on central government policy and changes to legislation.
- We established a new contestable fund for community organisations, the Waitaha Action to Impact Fund, and allocated over \$200,000 to 20 community groups.
- The People's Panel was established and will be used to get a 'temperature check' from our community on a range of topics and issues.
- We continue to support Enviroschools across the region with, at 30 June 2022, 102 Enviroschools, nearly 22,000 tamariki and students in Canterbury, and working with ten partners and eight collaborators.
- Impacts of COVID-19 and challenges in recruiting and retaining staff meant delays in the processing of some consents, and less compliance monitoring than anticipated.
- We continue to prioritise incidents of environmental pollution, with over 3700 pollution events reported and 922 classified as high priority. 82% of these high priority events were attended to with 2 days.
- Our Annual Report 2020/21 was adopted on 16 December 2021. This was later than usual due to delays in auditor availability. Our Annual Plan 2022/23 was adopted on 16 June 2022.
- We maintained our Fitch AA+ credit rating.
- In late 2021, Council agreed to establish a green philanthropy fund in partnership with the Christchurch Foundation to create a new funding mechanism that, in future years, will reduce the requirements for some projects to be funded by rates.
- We continued to make environmental monitoring data available through the Land, Air, Water Aotearoa (LAWA) website and to add to the information available from Canterbury Maps, including digitising copies of the 'Black Maps' and integrating Ngāi Tahu's Ka Huru Manu Atlas data.
- In 2021/22, our Customer Services Team responded to 46,600 phone, email and face-to-face contacts. This was down from 61,000 in 2020/21, reflecting the periods of lockdown and reduced opening hours of our buildings. The most common queries were in relation to consents, air quality, invoices, plans/rules and property information requests.
- From 1 July 2021, a new committee structure was adopted, increasing the number of standing committees, providing more opportunities for people to participate in decision-making processes.
- Work began to prepare for the local body elections in October 2022.

	Level of service	Result
31	Work in partnership with Ngāi Tahu toward outcomes that are in the iwi, hapū and regional interest	
32	Enrich community participation in regional decision making and action	×
33	Work in partnership with territorial authorities to promote coordination and collaboration	
34	Provide and implement a Regional Policy Statement to achieve integrated management of natural and physical resources in Canterbury – in partnership with Ngāi Tahu and the Canterbury region's territorial authorities	×
35	Deliver efficient and effective consenting and compliance monitoring and enforcement services to achieve the sustainable management of natural resources as set out in the purpose of the Resource Management Act 1991 (RMA)	×
36	Provide high-quality, accessible Long-Term Plan, Annual Plans, and Annual Reports that set our Council's strategic vision and how we are delivering on it	
37	Ensure we are an organisation with the capability and willingness to repay its debts	
38	Invest in activities that deliver agreed climate change outcomes (Environment Canterbury-led and/or collaborative activities embedded across all portfolios)	×
39	Collect, maintain and share quality-assured data for mana whenua, the community, businesses, and policy and law makers to use	
40	Provide robust and transparent governance processes that allow community participation	×

Provisional Level of Service results (not yet audited)

28. In this portfolio, six targets were not achieved in 2021/22. These were:

- Target 32.1c: Increase in level of awareness from 2019/20 (45%) of the ability to have a say in Council's work, plans, programmes and services, as measured by an independent survey of a random sample of community members. The survey results showed only 34% of a sample of 500 residents responded that they were aware. While this is in line with results from other councils, there is work required to improve in future years.
- Target 34.1: Seek feedback from Papatipu Rūnanga and the wider community on issues and options in the Canterbury Regional Policy Statement. See paragraph 16 for more information.
- Target 35.1: Process ≥ 95% of resource consent applications in accordance with RMA statutory timeframes and Target 35.3: Monitor ≥ 80% of priority consents. For Target 35.1, 91.5% of consents complied with timeframes and for target 35.3, 76.4% of priority consents were monitored. Our consenting and compliance functions have been impacted by COVID-19 restrictions, staff illness and recruitment challenges.
- Target 38.1: Develop a method for identifying initiatives that address agreed climate change outcomes and estimating this as a percentage of Council

expenditure. Develop targets for increased levels of investment for future years. Council have agreed to move forward with an investigation of how to implement a Climate Change levy, and this target will now be incorporated into that work.

• Target 40.2: *Respond to 100% of official information requests within statutory timeframes.* Unfortunately, during quarter one, we missed the deadline for responding to three requests. In each case, the delay was caused by a system error that meant the request was not passed on. The fault was fixed, and all requests were dealt with within statutory timeframes for the remainder of the year.

Next steps

- 29. The draft Annual Report Te Pūrongo ā-Tau 2021/22 will be completed and audited in November 2022. The report will come to a Council meeting in December 2022 for adoption.
- 30. A summary for the community, which is also audited, will be prepared and published once the report has been adopted.

Attachments

1. Draft Year End 2021/22 Results [8.3.1 - 12 pages]

File reference	[SharePoint link for this paper]
Legal review	
Peer reviewers	Adrienne Lomax

8.5. Portfolio Health and Financial Health July 2022

Audit, Finance and Risk Committee report

Date of meeting Thursday, 25 August 2022	
Author	Jaden Wallace, Corporate Reporting Accountant
Responsible Director	Giles Southwell, Director Finance and Corporate Services

Purpose

- 1. To report on portfolio financial performance for the period ended 31 July 2022.
- 2. To report on the financial results for the period ended 31 July 2022.

Recommendations

That the Audit, Finance and Risk Committee:

1. Receives the Portfolio Health and Financial Health report for the period ending 31 July 2022.

Background

- 3. Monthly financial results are reported to the Audit, Finance and Risk Committee as part of our prudent financial management responsibilities. The financial results for the period ended 31 July 2022 have been prepared and are now presented to the Audit, Finance and Risk Committee for review.
- 4. The Audit, Finance and Risk Committee (AFRC) Portfolio Financial Report includes financial performance information for the period ended 31 July 2022. Service delivery will be reported in the quarterly Portfolio Performance Report.

Portfolio Performance

- 5. Reporting for the month of July month has not been produced in prior years due to the proximity to the financial year end month of June. An effective year end reporting process has enabled he July reporting to be produced in the 2022/23 financial year which is indicative of enhanced reporting processes.
- 6. The year to date shows an operating surplus of \$2.50M compared to a budgeted deficit of 0.06M. This has resulted in a positive variance of \$2.56M. The portfolios are tracking materially in line with their budget for the month of July 2022. Further analysis will be provided in future months when future monthly data can be analysed.
- 7. Surplus/(deficit) by Portfolio for FY22 is set out in the table below.

Actual	Budget	Variance
	_	(Budget)

Air Quality, Transport & Urban Development	(0.20M)	(0.42M)	0.23M
Biodiversity and Biosecurity	0.51M	(0.07M)	0.59M
Climate Change and Community Resilience	1.10M	1.02M	0.08M
Regional and Strategic Leadership	0.88M	(0.11M)	0.99M
Water and Land	0.21M	(0.48M)	0.69M
Total	2.50M	(0.06M)	2.56M

8. In the Water and Land Portfolio, the rivers team have identified a possible budget overspend in Out of Scheme Advisory expenditure of approximately \$150k. This potential overspend was discussed at the Catchment Subcommittee on 10 August, and a paper is being presented to the Natural Environment Committee in August to make a decision on the funding of this work.

Financial Health Performance

9. Financial Performance for FY22 is set out in the table below

	Actual	Budget	Variance (Budget)
Revenue	18.21M	19.83M	(1.63M)
Expenditure	15.70M	19.90M	(4.19M)
Total surplus/(Deficit)	2.50M	(0.06M)	2.56M

10. Progress with the capital programme will be reported to future meetings of the committee.

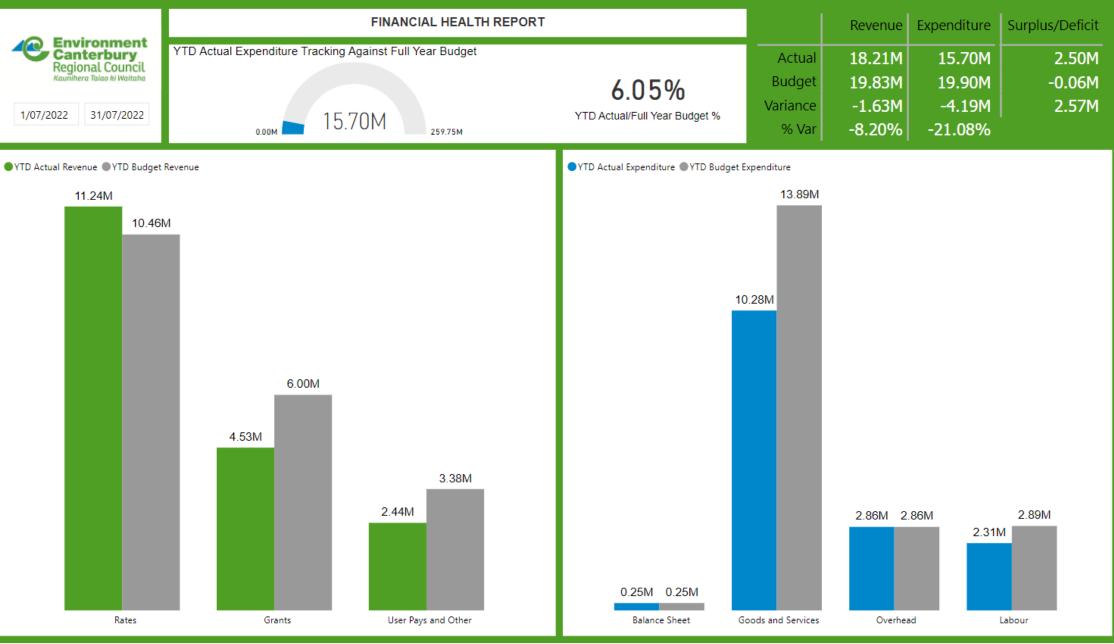
Treasury Performance

- 11. Total cash at bank (including investments) was \$31.1M as at 31 July 2022. Cash and short-term investment includes borrowing from LGFA (Local Government Funding Agency) and grant funding received in advance. These funds are invested in term deposits until required. Environment Canterbury is charged an average interest rate of 2.82% on \$79M of debt.
- 12. Cash at bank at the same time last financial year (31 July 2021) was \$35.4M. The cash position is favourable for this time of the year. Cash has decreased by \$0.4M since the same time in the previous quarter (30 April 2022). This movement is representative of a decrease in 2022 grant revenue held in advance, offset by an additional \$13.0M of borrowing that was taken out in June 2022.

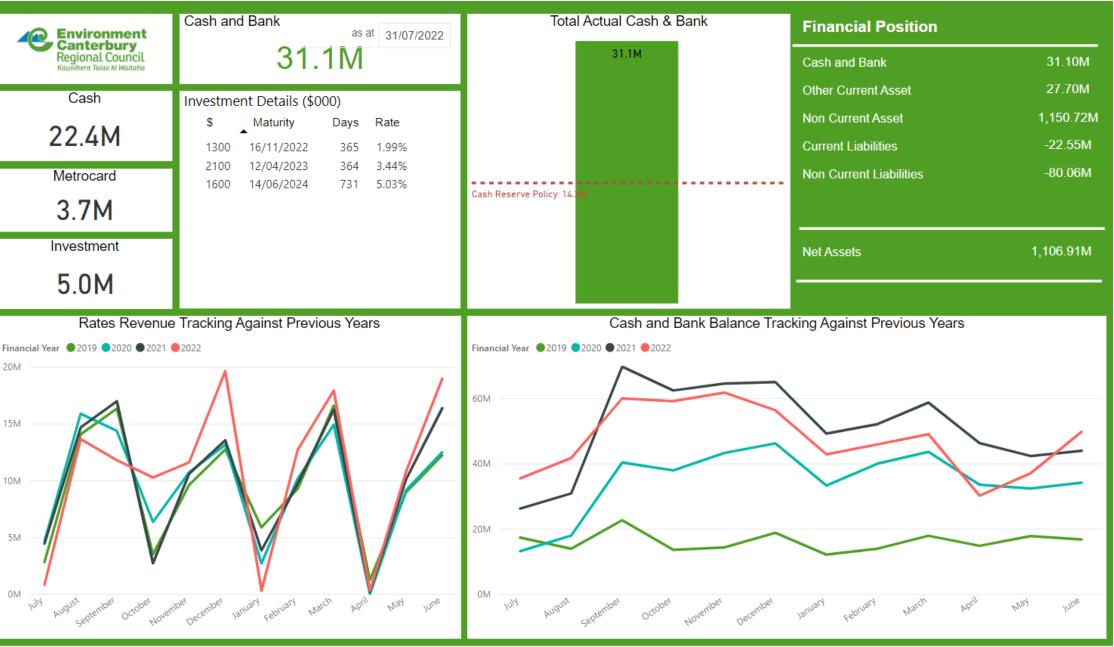
Attachments

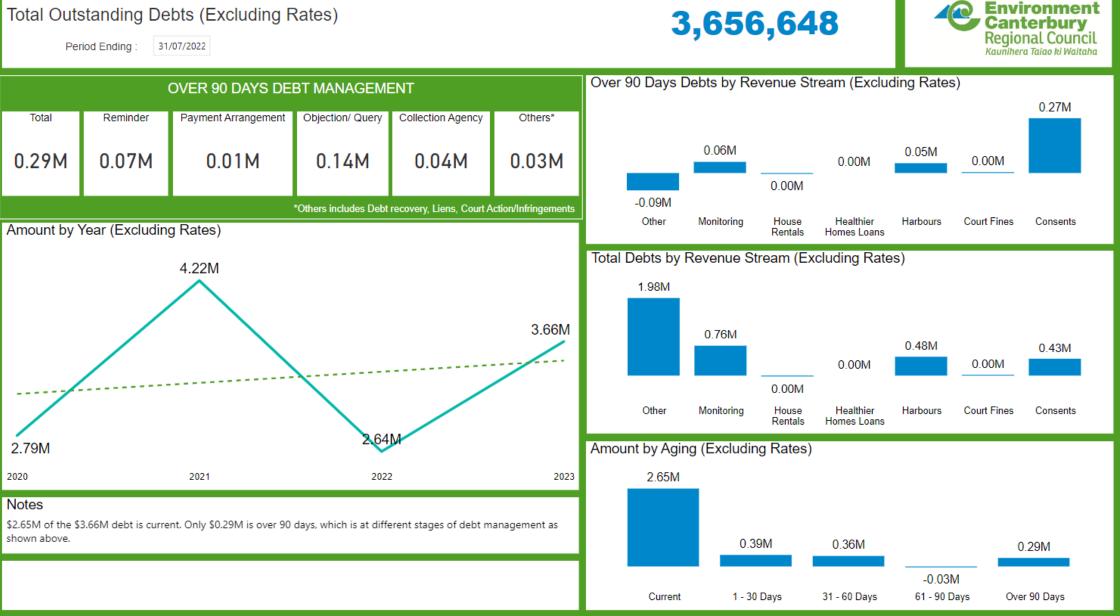
- 1. FH BI Report July 2022 [8.5.1 3 pages]
- 2. Portfolio Financial Report July22 [8.5.2 6 pages]

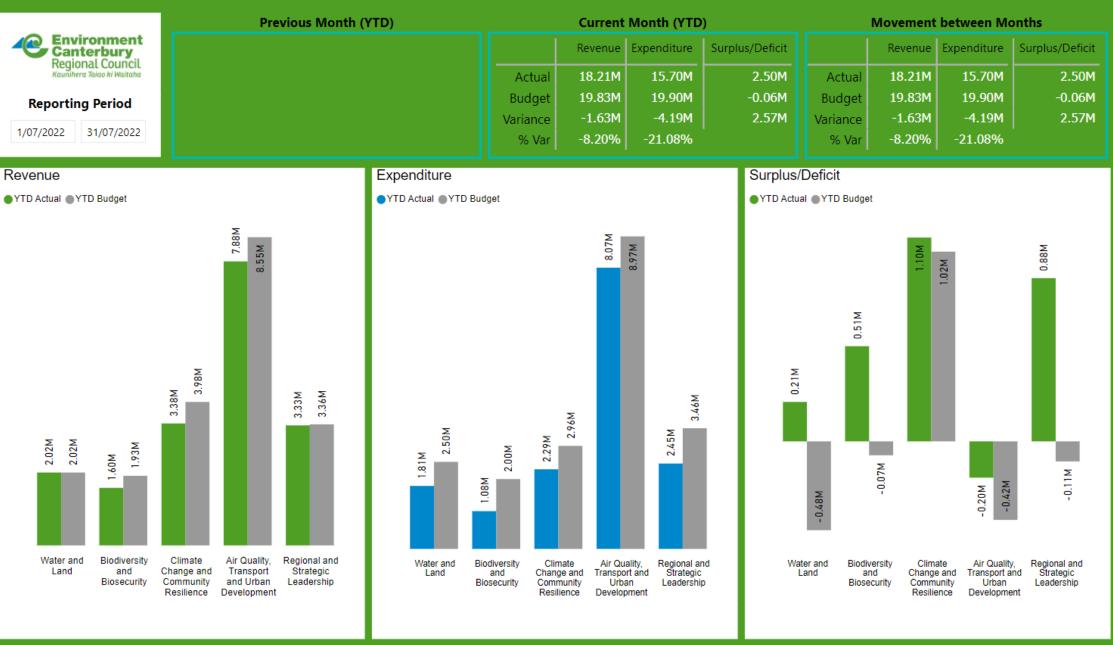
File reference [SharePoint link for this paper]	
Legal review	
Peer reviewers	[Names of two peer reviewers who have reviewed this paper]



RegiphandeSandegiskLeedensitterc20222022-09-21









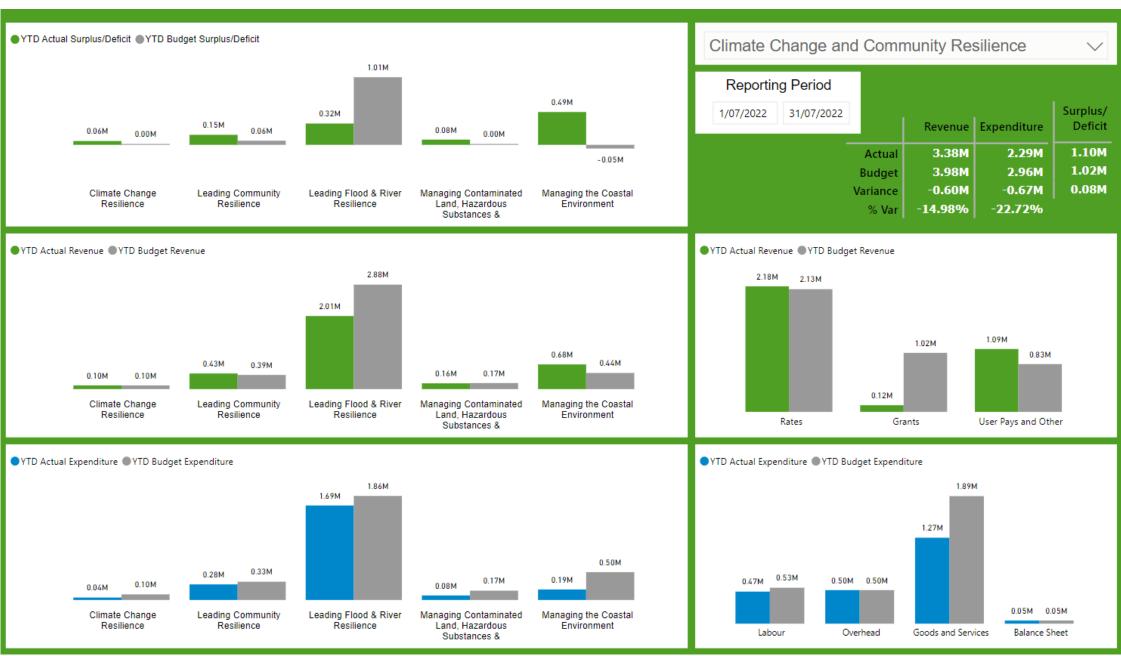
Redipresidente Sarade gisk 6 adersities (2002)2010 & 2022-09-21

Attachment 8.5.2



RedibritahandeSaradeRiskLGodersittee (20/22/01/20/22-09-21

Attachment 8.5.2



RegiprahandeSaradegiskLeederstee Con20a0tee 52022-09-21

Attachment 8.5.2



RegiprahandeSaradegiskL6adersitter 2022/0220022-09-21



RegipnFahandeSanadeGiskLGodensitteeCan22natee52022-09-21

8.4. Regional and Strategic Leadership Committee Work Programme Report

Regional and Strategic Leadership Committee report

Date of meeting	Wednesday, 21 September 2022	
Author	Emma Davis, Senior Strategy Manager Regional and Strategic Leadership	
Responsible Director	Tafflyn Bradford-James, Director of Communications and Engagement	

Purpose

1. The purpose of this report is to update the Committee on key work initiatives that sit within scope of the Regional and Strategic Leadership Committee.

Recommendations

That the Regional and Strategic Leadership Committee:

1. Receives the Regional and Strategic Leadership work programme report. **Background**

- 2. Council's work is structured into five portfolios, with each portfolio comprising several programmes. The Regional and Strategic Leadership portfolio and programmes align well with the Regional and Strategic Leadership Committee.
- 3. Providing a report on key initiatives for these programmes (Attachment 1) will increase visibility of programme progress and activities funded through the Long-Term Plan 2021-31 and subsequent Annual Plans.
- 4. Reporting on Portfolio and Programme expenditure occurs monthly through the Audit, Finance and Risk Committee, while performance against Levels of Service, performance measures and targets is reported in Council's Quarterly Reports and Annual Report.
- 5. The purpose of this report is to provide the Committee with an overview of delivery of those key initiatives that fit within scope of the Committee, and the high-level milestones expected over the coming year. It complements more comprehensive Committee and Council reports on specific initiatives, such as recent reports on the Future for Local Government Review and the passing of the Canterbury Regional Council (Ngāi Tahu Representation) Bill.
- 6. The nature of the programmes and functions in the Regional and Strategic Leadership portfolio are to enable work across the other portfolios. This means that some work may be reported to Council meetings, and matters of regional and strategic leadership may be woven through reporting to other committees.

- 7. The programmes within the scope of this Committee are:
 - Tuia partnership
 - Engagement and influence
 - Leading regional planning, consents and compliance
 - Investing for the future
 - Data for decision making
 - Governance and advisory services

Cost, compliance and communication

Financial implications

8. No decisions concerning funding are sought through this report, and financial portfolio and programme reporting is provided to the Audit, Finance and Risk Committee.

Risk assessment and legal compliance

9. No risks have been identified for this progress report.

Consistency with council policy

10. The programmes and initiatives outlined in this report are consistent with the Council's Long-Term Plan 2021-31.

Next steps

11. Staff will continue to deliver the Long-Term Plan 2021-31 work programmes and provide updates on progress.

Attachments

1. RSL Work Programme report September 2022 [8.4.1 - 1 page]

File reference	[SharePoint link for this paper]
Legal review	
Peer reviewers	Adrienne Lomax

Regional & Strategic Leadership work programme 2022/23

-			
Status	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
On track	Third reading of the Canterbury Regional Council (Ngāi Tahu Representation) Bill in Parliament 3 August), Royal Assent (8 August)	Ngāi Tahu Councillors welcomed and sworn in, induction underway	N/A
On track	Reviewing and refreshing relationship fora	Reviewing and refreshing relationship fora	Reviewing and refreshing relationship fora
e	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
On track – anticipated consultation dates tbc	LINZ consultation on Crown Pastoral Land regulations and guidance	Resource Management reform (Environment Select Committee); Consultation on review panel's report on Future for Local Government; Environmental Reporting Act (amendment)	Resource Management reform engagement; Review panel consultation on Future for Local Government
On track	Complete initial recruitment of interested community members, first engagement	Ongoing recruitment, one survey per quarter	Ongoing recruitment, one survey per quarter
On track	Recruit and support Enviroschools; Support Environment Canterbury Youth Rōpū	Recruit and support Enviroschools; Support Environment Canterbury Youth Ropū	25 additional Enviroschools (when compared with 2021 list)
ng, Consenting &	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
Delayed	Good progress to agree work programme with Papatipu Rūnanga, but delayed in relation to anticipated timing	Discuss scope and timeframes at Te Rōpū Tuia	Engagement tbc
Backlog for processing consent applications	Response plan in place to build efficiencies and increase capacity	Response plan in place to build efficiencies and build capacity	Resume pre-application advice service; begin to increase capacity
On track	Monitoring and enforcing consents, with a focus on high priority consents; responding to reports of pollution	Monitoring and enforcing consents, with a focus on high priority consents; responding to reports of pollution	Monitoring and enforcing consents, with a focus on high priority consents; responding to reports of pollution
ıg	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
N/A	N/A - delayed until 2023/24	N/A - delayed until 2023/24	Planning and recruiting
	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
On track	Initiate planning for Annual Plan	Develop draft Annual Plan 2023/24	Annual Plan 2023/24 adopted
On track	Scoping underway for Long-Term Plan	Initiate planning for Long-Term Plan	Strategic direction agreed
On track	Working through engagement with key stakeholders	Briefing new Council on Fund	Launch tbc
Services	Milestone Q1 2022/23	Anticipated Milestones Q2 2022/23	Anticipated Milestones Q3 & 4 2022/23
On track	Pre-election report published	New Council welcomed and sworn in, induction underway	Induction continues
On track	Review of existing committee structure	Seek confirmation from Council on committee structure	Refresh committee structure and Terms of Reference
	On track On track Con track Con track – anticipated consultation dates tbc On track On track On track Delayed Delayed Delayed Delayed On track On track On track On track Con track On track Con track Con track	On trackThird reading of the Canterbury Regional Council (Ngãi Tahu Representation) Bill in Parliament 3 August), Royal Assent (8 August)On trackReviewing and refreshing relationship foraeMilestone Q1 2022/23On track - anticipated consultation dates tbcLINZ consultation on Crown Pastoral Land regulations and guidanceOn trackComplete initial recruitment of interested community members, first engagementOn trackComplete initial recruitment of interested community members, first engagementOn trackRecruit and support Enviroschools; Support Environment Canterbury Youth RöpüDelayedGood progress to agree work programme with Papatipu Rünanga, but delayed in relation to anticipated timingBacklog for processing consent applicationsResponse plan in place to build efficiencies and increase capacityMonitoring and enforcing consents, with a focus on high priority consents; responding to reports of pollutionN/AN/A - delayed until 2023/24Milestone Q1 2022/23On trackScoping underway for Long-Term Plan Working through engagement with key stakeholdersServicesMilestone Q1 2022/23On trackScoping underway for Long-Term Plan Working through engagement with key stakeholders	On track Third reading of the Canterbury Regional Council (Kgäi Tahu Representation) Bill in Parliament 3 August), Royal Assent (8 August) Ngäi Tahu Councillors welcomed and sworn in, induction underway On track Reviewing and refreshing relationship fora Reviewing and refreshing relationship fora e Milestone Q1 2022/23 Anticipated Milestones Q2 2022/23 On track – anticipated consultation dates tbc LINZ consultation on Crown Pastoral Land regulations and guidance Resource Management reform (Environment Select Committee): Consultation on review panel's report on Future for Local Government; Environmental Reporting Act (amendment) On track Complete initial recruitment of interested community members, first engagement Ongoing recruitment, one survey per quarter On track Recruit and support Enviroschools; Support Environment Canterbury Youth Röpü Recruit and support Enviroschools; Support Environment Canterbury Youth Röpü ng, Consenting & Milestone Q1 2022/23 Anticipated Milestones Q2 2022/23 Delayed God progress to agree work programme with Papatipu Rünanga, but delayed in relation to anticipated timing to reports of pollution Response plan in place to build efficiencies and build capacity N/A N/A - delayed until 2023/24 Monitoring and enforcing consents, with a focus on high priority consents; responding to reports of pollution ng Milestone Q1 2022/23

8.5. Central Government Submissions Update

Regional and Strategic Leadership Committee report

Date of meeting	Wednesday, 21 September 2022	
Author	Nancy Collis, Strategy Advisor	
	Emma Davis, Senior Strategy Manager	
Responsible Director	Katherine Trought, Director Strategy and Planning	

Purpose

1. To update the Regional and Strategic Leadership Committee on submissions on central government policy made by the Canterbury Regional Council over the past twelve months and advise on upcoming consultations.

Recommendations

That the Regional and Strategic Leadership Committee:

1. Receives the submission update (Attachment 8.5.1) and notes the known upcoming consultations for the year ahead (Attachment 8.5.2).

Background

- 2. Submissions are one of the key advocacy methods used by the Council to inform and influence central government policy. Through submissions, the Council can highlight its strategic priorities and identify potential impacts of policy decisions on roles, responsibilities and functions. In addition, submissions serve an important purpose as a public record of the Council's position on policy matters.
- 3. The focus of this update is on submissions lodged by the Council over the past 12 months. Details on advocacy undertaken by the Council and staff through other processes (e.g. written feedback as part of targeted consultation process for CDEM proposals and verbal feedback provided as part of a hui with the Future for Local Government panel) is not covered in this update. In addition, the update does not list submissions made by other committees that staff have provided input into (e.g. the Regional Transport Committee submissions on proposed changes to the Road User Charges (RUC) system and the Ministry of Transport Freight and Supply Chain Strategy).

Summary of completed submissions

4. The pace of central government reform and the number of consultations relevant to Environment Canterbury has remained high over the past year. Since September 2021, the Council has submitted on 25 policy proposals (see Attachment 8.5.1). Examples where advocacy has had a positive influence include:

- Environment Reporting Bill a high level of alignment was observed between the Council's submission and the Government's recommended amendments to the Bill.
- Freshwater Farm Plan (FW-FP) system the design of the FW-FP framework is modelled (in part) on Environment Canterbury's Farm Environment Plan system, which reflects Canterbury's leadership role in this area.
- **Transitioning to a low-emissions and climate-resilient future** strong alignment was observed between the policy outcome and Environment Canterbury's submission.
- 5. Submissions have also been an effective mechanism for demonstrating the Council's commitment to the Tuia relationship. The Council's submission in support of Te Hapū o Ngāti Wheke's application to expand the Whakaraupō mātaitai provides tangible recognition of Ngāi Tahu's aspirations and rangatiratanga.
- 6. For some submissions (particularly those lodged in the last quarter) it is too soon to tell whether outcomes advocated for through Council submissions have been secured.

Current and upcoming submissions

- 7. Attachment 8.5.2 outlines current and upcoming known submissions for the 2022/2023 year. The table is not an exhaustive list of all Government consultations but represents those that staff are aware of, and which are of relevance to Environment Canterbury.
- 8. Significant proposals to be consulted on before the end of the year include the Natural and Built Environments Bill, the Spatial Planning Bill, the Future for Local Government panel's draft report to Government, a new Emergency Management Bill and the second of the two Water Services Entities Bills.

Cost, compliance and communication

Financial implications

9. There are no financial implications from making these submissions. The development of submissions is funded via the relevant programmes within the Council's Long-Term Plan 2021-31.

Consistency with council policy

10. Submissions are developed in accordance with Council policy.

Communication

11. All submissions are publicly available on Environment Canterbury's website - <u>https://www.ecan.govt.nz/about/your-council/about-us/our-submissions</u>.

Next steps

12. Staff will continue to plan for upcoming submissions that have implications for Environment Canterbury's work and continue to engage with central government on policy changes.

Attachments

- 1. Summary of submissions completed 2021 to 2022 (3) [8.5.1 1 page]
- 2. Summary of current and upcoming consultation (3) [8.5.2 2 pages]

File reference [SharePoint link for this paper]	
Legal review	
Peer reviewers	Olivia Cook, Emma Davis

-

COMPLETED CENTRAL GOVERNMENT SUBMISSIONS 2021 and 2022				
Q1 2022/2023 Jul 22-Sep 22	 Ministry for the Environment exposure draft of proposed changes to the National Policy Statement for Freshwater Management and National Environment Standard for Freshwater Exposure draft for the Water Services Entities Bill (Health Select Committee) LINZ Crown Pastoral Land regulations and standards 			
Q4 2021/2022 Apr 22-Jun 22	 National Adaptation Plan (Ministry for the Environment) Exposure draft National Policy Statement Indigenous Biodiversity Natural Hazards Insurance Bill (Finance and Expenditure Select Committee) Parliamentary Commissioner for the Environment report "Space invaders: A review of how New Zealand manages weeds that threaten native ecosystems" (Select Committees) Application by Te Hapū o Ngāti Wheke to extend the Whakaraupo mātaitai (Ministry of Fisheries) Managing exotic afforestation incentives: Proposals to change forestry settings in the NZ Emissions Trading Scheme (Ministry for Primary Industries) Te Whakahounga o Te Pire Tiaki Ture (Tūnuku) Regulatory Systems (Transport) Amendment Bill (RSTA) 			
Q3 2021/2022 Jan 22-Mar 22	 Te Ara Paerangi Future Pathways Green Paper (Ministry of Business, Innovation and Employment) Strengthening standards for drinking water (Ministry for the Environment) Improving protection of drinking-water sources (Ministry for the Environment) Improving our Environmental Reporting System (Ministry for the Environment) Our Future Resource Management System (Ministry for the Environment targeted consultation with local government) 			
Q2 2021/2022 Oct 21-Dec 21	 Taking responsibility for our waste (Ministry for the Environment) Product Stewardship Regulations (tyres and large batteries) (Ministry for the Environment) South Island Hector's dolphins further fisheries measures December 2021 Wider rollout of on-board cameras December 2021 Transitioning to a low-emissions and climate-resilient future (Ministry for the Environment) Managing our Wetlands (Ministry for the Environment) Intensive Winter Grazing (Ministry for the Environment) 			
Q1 2021/2022 Jul 21-Sep 21	 Freshwater Farm Plan Regulations (Ministry for the Environment) Proposed changes to Low Slope Map (Ministry for the Environment) Natural and Built Environments Bill (Environment Select Committee) 			

Current and Upcoming Central Government Consultations

The below table summarises current (as at 1 September 2022) and upcoming Central Government consultations with relevance to Environment Canterbury. For recent Environment Canterbury submissions visit <u>Our submissions | Environment Canterbury (ecan.govt.nz).</u>

The decision was made to make a technical staff submission on both the Local Government Electoral Legislation Bill and the Transport and Infrastructure Select Committee <u>inquiry into the future of inter-regional passenger rail in New Zealand</u> (through the Regional Transport Committee). The decision was made to not submit on the Ministry for the Environment consultation on Managing our wetlands in the coastal marine area.

CONSULTATION	DESCRIPTION	DUE
Local Government Electoral Legislation Bill	Bill to improve processes for electing councils. Instating processes to encourage equitable Māori	Wednesday 14
	representation in local council.	September
Ministry for the Environment consultation on	Consultation on the application of the National Environmental Standards for Freshwater 2020	Wednesday 21
Managing our wetlands in the coastal marine	(NES-F) to natural wetlands and options to retain or amend the application of the NES-F wetland	September
area.	provisions to the coastal marine area.	
Transport and Infrastructure Select Committee	The aim of the inquiry is to find out what the future could hold for inter-regional passenger rail in	Thursday 6 October
inquiry into the future of inter-regional passenger	New Zealand.	
<u>rail in New Zealand</u>		
OTHER GOVERNMENT CONSULTATIONS EXP	PECTED IN 2022/23	
CONSULTATION	DESCRIPTION	DATES
Water Services Entities Bill (Health Select	Second of two Bills giving effect to three waters reform. Bill will cover powers, economic	September 2022
Committee)	regulation, links to land use planning, and amendments to LGA (including LTP 2024).	
Resource Management reform (Environment	Select Committee processes on Natural and Built Environment Act and Spatial Planning Act.	October 2022
Select Committee)		
Review panel consultation on Future for Local	Feedback on the independent review panels draft report and recommendations to Government on	28 October 2022 till
Government	the Future for Local Government.	late Feb 2023
Better Payment Practices Bill (Economic,	Bill enabling Government to set regulations requiring large businesses (incl local government) to	July 2022
Science and Innovation	report against a set of performance measures on the speed of payment to small businesses, and	
Committee)	to comply with provisions of a Code.	
Emergency Management Bill (Governance and	New Emergency Management Bill - modernising the Emergency Management framework.	Oct-Dec 2022
Administration Select Committee)		
Conservation Management and Processes Bill	If the Government decides to progress the proposed legislative changes on conservation	Second half of 2022
	management and processes, a select committee consultation will take place.	
Environmental Reporting Act (amendment)	Strengthening the Environmental Reporting Act (2015. Introduction of Bill to amend the ERA 2015	End of 2022
	to improve system, including effective links to the Natural and Built Environments Act.	

	At	tachment 8.5.2
Climate Adaptation Bill	Legal framework for managed retreat and other climate response matters.	Early 2023
Draft GPS Land Transport 2024	Formal consultation on the draft Government Policy Statement 2024.	March/April 2023
National VKT Reduction Plan	This plan will ensure nationally led activities align with the pace and scale of VKT reduction and mode shift required in urban areas. It will also set a framework for VKT reduction programmes to be developed in urban areas over time.	Mid 2023

8.6. Compliance Monitoring and Enforcement Update

Regional and Strategic Leadership Committee report

Date of meeting Wednesday, 21 September 2022	
Author Dirk Brand, Manager - Programmes and Implementation	
Responsible Director Katherine Harbrow, Director Operations	

Purpose

1. To inform the Regional and Strategic Leadership Committee about the 2021/22 Annual Compliance Monitoring results and annual snapshot reports for Compliance Monitoring and Incident Response.

Recommendations

That the Regional and Strategic Leadership Committee:

1. Receives the annual reports on incident response and compliance monitoring for the 2021/22 year prior to this information being shared with the wider community.

Key points

- 2. The compliance monitoring and enforcement (CME) work programme is focused on proactive monitoring of consents and compliance with plan rules (permitted activities) as well as responding to pollution reports (incidents) received from the community.
- 3. Each year we publish an annual report to tell our community what compliance monitoring and incident response activity we have undertaken. The reports for the 2021/22 year are attached and will be available on the Environment Canterbury website.
- 4. In the 2021/22 year 3,572 consents were monitored and 3,763 incidents were responded to. During this year there were several weeks where there was very limited field activity due the impacts of COVID-19. As a result, there has been a decrease in consents monitored, incidents responded to, written warnings, abatement and infringement notices compared to the 2020/21 year.
- 5. Some examples of compliance actions leading to better environmental outcomes include the relining of the Castle Hill Village oxidation pond to stop leaks and Ashburton District Council upgrading their irrigation infrastructure at the Rakaia wastewater treatment plant.
- 6. We have continued the efforts over the last year, as part of an initiative referred to as 'innovative regulator', to review the way we work with our community, looking for opportunities to try new approaches and improve how we deliver our regulatory services.

Background

- 7. Sustainable management of the environment is a priority for Council. The compliance approach is to work with individuals, industry and the community to ensure compliance with our rules and resource consents. This usually begins with audit and education but can use a range of tools to gain desired outcomes, such as abatement or infringement notices or, in serious cases, prosecutions.
- 8. The compliance monitoring and enforcement work programme is focused on pro-active monitoring of consents and compliance with plan rules (permitted activities) as well as responding to pollution reports received from the community.
- 9. There are around 23,000 active resource consents across Canterbury. Not all of these can be monitored every year and a rolling five-year plan has been created to deliver the Council's risk-based prioritisation approach to compliance monitoring.
- 10. Environment Canterbury provides a 24-hour point of contact for reporting environmental incidents to ensure a suitable response occurs. We receive around 4000 reports each year from the community regarding incidents with the potential to harm the quality of our air, land or water.
- 11. All calls received are researched and evaluated to assess the potential environmental effects. Due to the high volume of reports, staff respond to the most serious incidents first, and to those that relate to agreed priorities.
- 12. The last update on the CME work programme was reported to the Regional and Strategic Leadership Committee in November 2021.

Compliance Monitoring and Enforcement Programme

- 13. Pollution incidents, including stock in waterways, outdoor burns, odour and dust, also take priority where they are assessed as likely to have serious environmental effects.
- 14. When developing the programme for proactive monitoring of consents a priorities riskbased approach, relative to environmental harm, is taken. The current compliance monitoring and enforcement priorities are:
 - high priority consents (e.g. territorial authority consents, irrigation schemes, large water takes, power companies, consents impacting on community drinking water supplies and regional infrastructure)
 - water use monitoring
 - good management practice (farming land use)
 - fish screens
 - zone priorities

Reporting on incident response and consent compliance monitoring and enforcement 2021/22

- 15. Each year we publish a summary of our response to incidents and our compliance monitoring activities. The reports for 2021/22 are attached (Attachment 1: Incident Response 2021/22; Attachment 2: Compliance Monitoring 2021/22).
- 16. For incident response 2021/22, 3,763 reports were responded to compared to 4,441 in 2020/21. The level of reporting tends to be higher in Canterbury than in many other regions, indicating an engaged community. This helps us to prioritise resource allocation to the types of incidents that most concern the community. As in previous years, the largest number of reports relate to discharge to air (61%), such as odour, smoke and dust.
- 17. For consent compliance monitoring, 2021/22, 3,572 consents were monitored compared to 4,250 in 2020/21. As in previous years, consent monitoring mainly focused on water (55%) and discharge to water, land and air (30%).

	2020/21	2021/22*
Compliance monitoring		
Number of resource consents monitored	4250	3572
Number of inspections conducted	6491	4983
Written warnings	332	275
Abatement notices	181	91
Infringement notices	43	22
Prosecutions initiated	2	0
Incident response		
Number of incident reports responded to	4441	3763
Written warnings	261	94
Abatement notices	68	81
Infringement notices	46	42
Prosecution initiated	2	3

Compliance monitoring and enforcement activity as at the end of quarter four

*Includes several weeks of very limited field activity due to COVID-19 restrictions

18. Of the consents monitored and graded, 67.5% were fully compliant with consent conditions, plan rules and national environmental standards. 6.4% carried a low risk of adverse environmental effects, 14.3% were moderately non-compliant, 4.3% were significantly non-compliant, and 7.6% were in progress.

- For the incidents responded to, 25.7% were fully compliant with plan rules and national environmental standards, 66.4% carried a low risk of adverse environmental effects, 4.7% were moderately non-compliant, and only 0.2% were significantly non-compliant. About 3% were in progress at year end.
- 20. During the 2021/22 year the combination of Covid-19 restrictions, staff sickness and staff turnover led to a reduction in the number of consents monitored and incidents responded too. Staff have also been diverted to assist with flood recovery work programmes and also training new staff. Focus to develop capacity to ensure delivery of the function is ongoing.

Priority initiatives and environmental outcomes

- 21. Serious or potentially serious pollution incidents always take priority. In November 2021, a fire at the Christchurch City Council wastewater treatment plant in Bromley generated a number of complaints about odour. We were able to quickly deploy staff with appropriate specialist expertise to investigate. Part of our response involved adapting the app (Smelt It) that was developed to determine sources of odour. This meant the community could use the app to report odour from the wastewater treatment plant.
- 22. Early in 2022 our staff responded to an oil spill in Kaiapoi. They were supported by Maritime New Zealand, Waimakariri District Council and local rūnanga. It was a well-integrated and collaborative effort.
- 23. Castle Hill Village oxidation pond relining is an example of improved environmental outcomes. The old unlined oxidation pond had been leaking up to 10 Olympic swimming pools of wastewater per year to ground for some time. The pond is now fully lined with no leaks and considered a major win for the environment. New resource consents have also been issued for the upgraded ponds and irrigation system with improved monitoring conditions.
- 24. Ashburton District Council's (ADC) Rakaia wastewater treatment plant is another example of gains for the environment. It had been graded significantly non-compliant due to the performance and data management of the pivot irrigation system. ADC has taken action to improve data collection and is taking appropriate steps to upgrade their irrigation infrastructure which will reduce risks to the environment.
- 25. With respect to dust, staff facilitated community workshops to address the concerns of some Christchurch residents regarding dust and to identify possible solutions. Several potential monitoring solutions were put forward, of which monitoring equipment was one. We will continue to work with the community and industry to explore ways of improving both monitoring and compliance with respect to dust.
- 26. Under the initiative identified in the Long-Term Plan 2021-31 as 'innovative regulator', we have continued to review the way we work with our community on CME, looking for opportunities to try different approaches and refine and improve how we deliver our regulatory services. A new initiative looking at an end-to-end approach is now being progressed.

Cost, compliance and communication

Financial implications

27. The budget for CME work sits in the Leading Regional Planning, Consenting & Compliance programme of work within the Regional and Strategic Leadership portfolio. The work relating to the monitoring of consent compliance is user-pays as reflected in council policy. In the case of incident response much of the cost to assess and investigate community reports cannot be recovered.

Risk assessment and legal compliance

- 28. With the release of a suite of National Environmental Standards for Freshwater (2020) there is now a significant amount of additional compliance monitoring needed to enable demonstration of the implementation of the NES. This will include additional consents been required in the future. Having more consents issued will have flow-on effect on the CME resources as well as a new approach to monitoring of compliance with regulations when an activity does not require a consent. These changes are in part driving the new initiative noted in No.26 above.
- 29. Consideration is being given to the scale of resourcing required to deliver our current CME priorities as well as monitoring new regulation for national reporting. In addition, it is recognising the challenge of both obtaining and retaining staff working in the CME function to grow our capacity in the future.

Engagement, Significance and Māori Participation

- 30. It is recognised that the way staff work with Papatipu Rūnanga is not always consistent in relation to both informing compliance priorities but also notifying or involving rūnanga in response to issues. A priority is, in instances of potential contamination to mahinga kai sites, staff involving rūnanga.
- 31. There is an identified need to have more conversations with Papatipu Rūnanga to develop a shared understanding of our current compliance monitoring and enforcement approach and the opportunities for engaging with rūnanga in relation to what is important for them.
- 32. Engagement with our communities is an ongoing and important part of achieving compliance.

Consistency with council policy

33. The work programme to deliver the function of compliance monitoring and enforcement as well as incident response is in support, but not a direct measure or target, for the following Level of Service (LoS 35): *Deliver efficient and effective consenting and compliance monitoring and enforcement services to achieve the sustainable management of natural resources as set out in the purpose of the Resource Management Act 1991 (RMA).* The current target associated with this Level of Service is that we monitor ≥ 80% of priority consents. This is reported in the annual report.

Climate Change Impacts

34. Climate change impacts have not yet been explicitly factored into the selection of CME priorities or the delivery of its function.

Communication

35. The Environment Canterbury website includes information relating the current and past CME priorities as well as hosting the annual compliance and incident response reports.

Next steps

36. Incident response and consent compliance monitoring annual reports for 2021/22 will be published on the Environment Canterbury website.

Attachments

- 1. Incident Response 2021/22 [**8.6.1** 4 pages]
- 2. Compliance Monitoring 2021/22 [8.6.2 5 pages]

File reference	[SharePoint link for this paper]			
Legal review				
Peer reviewers Adrienne Lomax, Emma Davis, Justin McLauchlan				

WEBSITE CONTENT – DRAFT

INCIDENT RESPONSE REPORTING 2021-22 ANNUAL REPORT

Protecting the environment is our top priority. The public play an important role in protecting our region's natural resources. Every year, we receive approximately 4,400 reports regarding incidents with potential to harm the quality of our air, land, or water.

Most reports last year related to discharges to air – many relating to outdoor burns and dust.

We respond to environmental incidents and consent breaches with a range of enforcement procedures, to remediate adverse effects, educate those responsible, and prevent similar incidents recurring.

All reports are researched and evaluated to assess the potential environmental effects. Due to the high volume of reports, we respond to the most serious incidents first. Our priority when responding, is the safety of our officers, followed by minimizing any adverse effect, and then investigating the incident.

Our staff call upon expertise from other technical staff (scientists, engineers), city and district council staff, and external consultants as the situation demands.

Breaching the Resource Management Act can amount to serious criminal offending. Our investigative practices are carried out to police standards, including conducting thorough scene examinations and evidence gathering.

Regional

INCIDENCE RESPONSE JULY 2021 – JUNE 2022 REPORT

Why this matters:

Incidents involving contaminants in waterways or unauthorized discharges to land or air should be notified to Environment Canterbury by calling us on 0800 765 588 (24 hours).

We evaluate all calls to assess the potential environmental effects the reported incidents may have. Due to the high volume of reports, we can receive, we respond to the most serious incidents first.

How we respond to improve compliance grades:

If there is an issue, our first response is to work with individuals and businesses to stop any immediate environmental damage.

We then investigate to determine what actions should be taken, including enforcement.

Education can achieve better outcomes and is valued by consent holders who need help. If education does not get the right results, there are a range of compliance actions as set out below:

- Formal written warnings notify of an offence and require action to be taken.
- Infringement notices, which include a fine, are issued for more significant breaches.
- Abatement notices are a formal written direction, requiring certain actions to be taken or to cease within a specified time.
- Prosecution is reserved for offences so serious that warrant court proceedings.

3,763 incidents

What we found

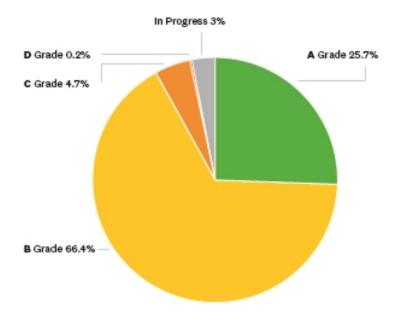
3,649 incidents have been graded assessed

114 are still to be graded assessed

Incidents Responded to	A Grade	B Grade	C Grade	D Grade	Total
Discharge to air (s15)	24.4%	72.5%	3.0%	0.1%	
Discharge to land (s15)	25.0%	69.7%	5.1%	0.2%	
Discharge to water (s15)	29.0%	60.0%	10.2%	0.7%	93.0%
Discharge to coastal marine area (s15)	29.8%	70.2%	0%	0.0%	
Use of beds of lakes and rivers (s13)	43.0%	45.1%	11.3%	0.7%	0
Use of land (s9)	49.1%	43.6%	7.3%	0%	7.0%
Use of water (s14)	30.6%	59.2%	8.2%	2.0%	7.0%
Use of coastal marine area (s12)	50.0%	50.0%	0%	0%	
Emission of noise (s16)	0%	100.0%	0%	0%	0.03%

*Due to rounding, percentages will not always add up to 100% exactly.

Note: In the graph above the reported incidents that are still being graded are not shown.



A - Full compliance

Full compliance with all relevant consent conditions, plan rules, regulations and national environmental standards.

B - Low risk non-compliance

Compliance with most of the relevant consent conditions, plan rules, regulations and national environmental standards. Carries a low risk of adverse environmental effects.

C - Moderate non-compliance

Non-compliance with some of the relevant consent conditions, plan rules, regulations and national environmental standards. Some environmental consequence.

D - Significant non-compliance

Non-compliance with many of the relevant consent conditions, plan rules, regulations and national environmental standards. Significant environmental consequence.

Advice and education Written Warnings Infringement Notices Abatement Notices Prosecutions initiated Enforcement Orders 100 300 400 700 800 0 200 500 600 incidents

How we responded to reduce environmental damage:

How we responded to reduce environmental damage:

- 1. Advice and education 671
- 2. Written Warnings 94
- 3. Infringement Notices 42
- 4. Abatement Notices 81
- 5. Prosecutions initiated 3
- 6. Enforcement Orders 1

Response Response ion r 3,763 REPORTED INCIDENTS - PROPORTION BY ZONE

CWMS Zone	Percentage of reported incidents
Kaikōura	<u> 1.0 </u> %
Hurunui Waiau	<u>2.6</u> %
Waimakariri	<u> 14.4 </u> %
Selwyn Waihora	<u> 14.0 </u> %
Christchurch West Melton	<u>43.7</u> %
Banks Peninsula	<u> 2.7 </u> %
Ashburton	<u>3.7</u> %
Orari-Temuka-Opihi-Pareora	<u>13.6</u> %
Upper Waitaki	<u> 1.2 </u> %
Lower Waitaki	<u>3.1</u> %

WEBSITE CONTENT – DRAFT

COMPLIANCE MONITORING 2021-22 ANNUAL REPORT

Protecting the environment is our top priority. Here's a handful of things we have done in the past year to help protect Canterbury's environment:

 We did 4983 inspections across Canterbury to check on compliance with consents

3572 consents targeted

- 4606 inspections associated with 3198 consents were graded
- 377 inspections associated with 374 consents are still being graded

As a Council, it is important that we:

- Ensure effective and targeted consent compliance monitoring (this report)
- Respond quickly to as many incident reports as possible (incident response report).

We want to deal with environmental risks before they turn into incidents and cause damage. This is happening through nutrient limits and the Good Management Programme of continuous improvement on farm.

Monitoring consent compliance and responding to incidents, while necessary and important, are more like the ambulance at the bottom of the cliff. They are needed to fix a problem often after the environmental damage has occurred and to prevent it happening again.

As long as we have consents with conditions, we will continue to monitor them to ensure the activity is compliant. But what consents we monitor and how we monitor is changing. With more than 23,000 consents that need monitoring, we are finding smarter ways to do compliance monitoring and smarter ways to identify noncompliance so we can focus our efforts on the right places.

In the last year, we have focussed on water use as a priority. In Canterbury, there are approximately 4,900 water take and use consents which require monitoring. Each of these consents has conditions relating to water use data. A targeted selection of these consents are monitored as part of a water use compliance assessment each year.

COMPLIANCE MONITORING JULY 2021 – JUNE 2022 REPORT

Why this matters:

We are working with land managers, individuals, and industry to improve compliance to ensure the best long-term environmental results.

Consenting rules:

- Resource consents allow people or organisations to do something that may have an effect on the environment, but this comes with conditions to protect the environment.
- It is important consent holders comply with their conditions otherwise they can have a negative impact on the environment.

How we respond to improve compliance grades:

If there is an issue, our first response is to work with individuals and businesses to stop any immediate environmental damage.

We then investigate to determine what actions should be taken, including enforcement.

Education can achieve better outcomes and is valued by consent holders who need help. If education does not get the right results, there are a range of compliance actions as set out below:

- Formal written warnings notify of an offence and require action to be taken.
- Infringement notices, which include a fine, are issued for more significant breaches.
- Abatement notices are a formal written direction, requiring certain actions to be taken or to cease within a specified time.
- Prosecution is reserved for offences so serious that warrant court proceedings.

What we monitored

The number of graded inspections is 4606.

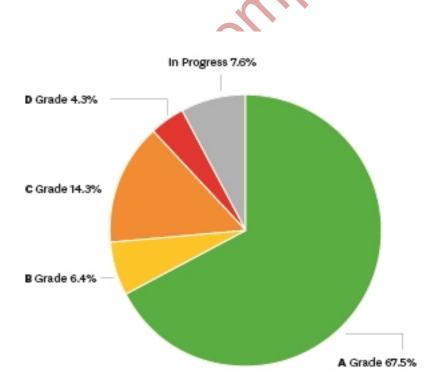
	Inspection grades				
Consent types	A Grade	B Grade	C Grade	D Grade	Percentage of all inspections
Water Consents	72.2%	6.5%	15.0%	6.3%	55.2%
Discharge - Dairy Effluent	85.0%	0.7%	12.5%	1.8%	
Discharge – Human Effluent	58.2%	14.6%	24.2%	3.0%	
Discharge – Other	70.0%	9.0%	18.4%	2.6%	29.7%
Discharge – Stormwater	70.9%	5.3%	20.6%	3.2%	50
Discharge – Air	70.3%	7.7%	16.8%	5.3%	
Land Use (s9)* Farming	86.2%	5.9%	7.5%	0.4%	11.3%
Land Use (s9)* Other	76.4%	10.1%	11.6%	1.9%	11.3%
Land Use (s13)*	74.5%	7.5%	13.9%	4.3%	2.0%
Coastal Consents	65.4%	14.1%	20.5%	0%	1.7%

Due to rounding, percentages will not always add up to 100% exactly.

Note in addition, we responded to 3763 incidents of potential environmental damage (see separate report)

Note: Only data for completed monitored visits shown.

*Please refer to sections 9 & 13 of the land use section of the Resource Management Act.



A - Full compliance

Full compliance with all relevant consent conditions, plan rules, regulations and national environmental standards.

B - Low risk non-compliance

Compliance with most of the relevant consent conditions, plan rules, regulations and national environmental standards. Carries a low risk of adverse environmental effects.

C - Moderate non-compliance

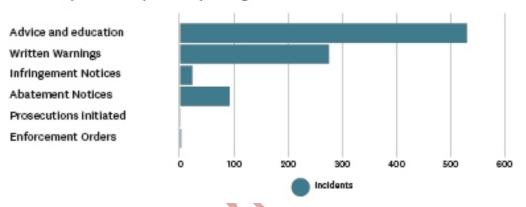
Non-compliance with some of the relevant consent conditions, plan rules, regulations and national environmental standards. Some environmental consequence.

D - Significant non-compliance

Non-compliance with many of the relevant consent conditions, plan rules, regulations and national environmental standards. Significant environmental consequence.



How we responded to improve compliance grades:



- 1. Advice and education 530
- 2. Written Warnings 275
- 3. Infringement notices 22
- 4. Abatement notices 91
- 5. Prosecutions initiated 0
- 6. Enforcement Orders 1

REGIONAL RESULTS - INSPECTIONS BY ZONE

Some consents have multiple inspections, these include those still being graded, and with a C or D compliance rating, as well as those identified as high-risk which are subject to more regular monitoring.

CWMS Zone	Percentage of inspections
Kaikōura	<u>0.9</u> %
Hurunui Waiau	<u>6.2</u> %
Waimakariri	<u>9.5</u> %
Selwyn Waihora	<u>%</u>
Christchurch West Melton	<u>12.1</u> %
Banks Peninsula	<u>3.2</u> %
Ashburton	<u>24.3</u> %
Orari-Temuka-Opihi-Pareora	<u>12.4</u> %
Upper Waitaki	<u>2.9</u> %
Lower Waitaki	<u>3.7</u> %
contraction	

9. Next Meeting

This is the last meeting in the triennium of the Regional and Strategic Leadership Committee.

10. Mihi / Karakia Whakamutunga - Closing

The meeting will conclude with a karakia by a member of the Regional and Strategic Leadership Committee.