

# **Minutes of the 489th Meeting of the Canterbury Regional Council held in the Council Chamber, 200 Tuam Street, Christchurch on Friday, 10 August 2018 at 1.00pm**

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## **Present**

Chair Steve Lowndes, Deputy Chair Peter Scott, Councillors David Caygill, Iaeen Cranwell, Rod Cullinane, Elizabeth Cunningham, Tom Lambie, Claire McKay, Lan Pham, Dr. Cynthia Roberts, Peter Skelton and John Sunckell.

## **In Attendance**

Bill Bayfield (Chief Executive), Katherine Trought (Director Strategy and Planning), Tafflyn Bradford-James (Director Communications), Ken Renz (Acting Director Finance and Corporate Services), Catherine Schache (General Counsel), David Perenara-O'Connell (Programme Manager), Cindy Butt (Team Leader Governance Services) and Louise McDonald (Senior Administration Officer).

## **Welcome**

Chair Lowndes welcomed everyone to the meeting. He advised that there was a video link to the Timaru office to enable some submitters to present their submission on the Representation Review proposal (item 4.1).

## **1. Karakia**

Cr laean Cranwell opened the meeting with a karakia.

## **2. Apologies**

There were no apologies.

## **3. Conflicts of Interest**

No conflicts of interest were declared.

## **4. Matters for Council Decision**

### **4.1. Representation Review**

*Refer to pages 7 to 186 of the agenda.*

#### **Resolved**

**That the Council:**

- 1. receives the submissions to the representation review as appended to the report**
- 2. hears and considers the submissions to the representation review**
- 3. notes Council will resolve to adopt its final proposal at its meeting to be held on 23 August 2018.**

Cr Sunckell/Cr Roberts  
CARRIED

Chair Lowndes welcomed submitters to the meeting and invited them to present their submission.

### **No. 36 - Timaru District Council**

Deputy Mayor Richard Lyon apologised that Mayor Damon Odey was not available and presented this submission on behalf of the Timaru District Council. He acknowledged the challenges of the representation review and the constraints of the legislation. But encouraged Environment Canterbury to make use of the flexibility available when considering the representation for the South Canterbury constituency.

Population is only one component of the assessment for a constituency. To have fair and effective representation for South Canterbury the size of the area also needs to be considered. The proposal for only one representative would disadvantage South Canterbury and Timaru District could not see any good reason not to have an extra member.

In response to a question regarding the boundary of the South Canterbury constituency, Deputy Mayor Lyon advised that Timaru supports the proposed boundary that reflects that community of interest.

#### **No. 34 – Southern Canterbury Councils Joint Submission**

Mayors Craig Rowley (Waimate District), Graham Smith (Mackenzie District) and Gary Kircher (Waitaki District) presented this submission and highlighted the following points in support of two members for the South Canterbury constituency:

- The workload for one regional councillor over a large area (18,062 square kilometres) with significant resource management issues including water management, air and biodiversity.
- 14 members is not excessive for the largest regional council in New Zealand. Pre-2010 Environment Canterbury had 14 elected members.
- There is a strong case for 2 members for South Canterbury to reflect the rural communities of interest.
- The regional council needs to be fully informed about what is happening in a vast area experiencing a lot of development, including tourism. The area has a high level of non-residents who own holiday homes.
- Waitaki District works with two regional council and good representation on both councils is important.

#### **No. 37 – Combined Canterbury Provinces, Federated Farmers of New Zealand**

Michael Salvensen with Lionel Hulme presented this submission. They raised the issue of the workload for one councillor to represent the large area of the South Canterbury constituency. He reminded councillors that Timaru is the second largest city in Canterbury and has issues in common with Christchurch including air quality and public transport.

In the current proposal South Canterbury is under represented.

#### **No. 38 – South Canterbury Province, Federated Farmers of New Zealand**

Jason Grant, Colin Hurst and Simon Williamson presented this submission. They spoke in support of two representatives for the South Canterbury constituency citing the following aspects of the South Canterbury community of interest:

- the Waitaki hydro-electricity generation dams that are nationally significant.
- 9 high schools
- dairy farming, tourism, biodiversity, water
- 3 territorial authorities

### **No 11 – St Andrew Ratepayers Association**

Bryn Sommerfeld, Secretary St Andrews Ratepayers Association, with Jim Anderson presented this submission in support of two councillors for the proposed South Canterbury constituency. Mr Sommerfeld presented data from other South Island regional councils that showed the 13 proposed members for Canterbury, with the largest population, would result in the least representation.

He explained that there are a lot of issues facing South Canterbury and for such a large area the workload would be too much for just one councillor.

### **No. 41 – Waitaki Irrigators Collective Limited**

Elizabeth Soal presented this submission in support of 14 elected members for Canterbury including two for the South Canterbury constituency. The Collective represents over 600 irrigators across North Otago and South Canterbury. Due to the land area and complexity of water issues in the area there needs to be a balance between the geography and the population.

### **No. 47 – Charles Roebuck**

Charles Roebuck presented his submission and questioned the proposal to have just one councillor for South Canterbury. He stressed the need for accountability from the council to the community. The issue of air pollution needs to be addressed. He also expressed concern about dairy farming and didymo.

### **No. 5 – Mark Alexander**

Mark Alexander presented his personal submission as a resident and ratepayer of Selwyn District Council. He endorsed the submitters that spoke in support of two councillors for South Canterbury. Due to the geography and distances in South Canterbury it would be better to have over rather than under representation.

He was not convinced about the Christchurch ward boundaries and suggested that larger wards would allow more diversity of candidates.

He supported Ngāi Tahu representation that would provide value to the council and to the region.

### **No. 42 – Jim Hopkins**

Jim Hopkins provided further information in support of his personal submission. He supported the submissions from the southern councils requesting two members for South Canterbury.

Mr Hopkins then explained his idea of the regional council constituency boundaries being based on the successful Canterbury Water Management Strategy zone boundaries. This would create 9 or 10 constituencies, with one member each except for Christchurch/West Melton with 8 members elected at large.

The meeting adjourned between 3.00 and 3.14 pm.

### **No. 61 – William Penno**

Former councillor Bill Penno presented his submission, accompanied by former councillor Mark Oldfield. Mr Penno tabled notes in support of his submission and described his experience as a regional councillor representing the Waitaki constituency. He travelled over to 2 hours to meetings in Christchurch often following by evening meetings in his constituency with travel time often over 2 hours. The South Canterbury constituency is very large and diverse area and just one member representing the people would be untenable.

Mark Oldfield endorsed Mr Penno's submission and noted that in addition to water and other issues, coastal issues were important in South Canterbury. He agreed that regional councillors consider the whole region, but they also need to have local knowledge of their constituency.

### **No. 26 – Network Waitangi Otautahi**

Katherine Peet tabled notes in support of this submission. She explained that Network Waitangi Otautahi supports mana whenua representation (Article 2 of the Treaty) that will lead to Maori participation (Article 3). They support a governance framework that includes Tangata Whenua and Tangata Tiriti.

### **No. 62 – Beckenham Neighbourhood Association**

Peter Tuffley presented this submission in support of the 13-member Council, including 8 Christchurch seats. He expressed concern about the proposed boundary between the Mid and South Canterbury constituencies and spoke against any changes to that boundary that would alter the proposed 8/5 split in a 13- member council.

Commenting on the issue of Ngāi Tahu representation he suggested using the existing provisions in Schedule 7 of the Local Government Act that enables non-members to be appointed to council committees.

### **No. 52 – Chrys Horn**

Chrys Horn spoke to her submission that suggested larger constituencies for Christchurch. This could be done with two Christchurch constituencies (north and south) with 4 members each.

**Attendance** - Cr Cranwell left the meeting at 4.00 pm.

### **No. 35 – Christchurch City Council**

Deputy Mayor Andrew Turner presented this submission in support of eight representatives for Christchurch and mana whenua representation. Christchurch City Council supports the dual English/Māori names, but requested that the proposed Christchurch North/Ōrei constituency be named Christchurch North-East/Ōrei to reflect that this constituency extends along the east coast.

## 4.2. Committee Appointments

*Refer to pages 187 to 188 of the agenda.*

### Resolved

That the Council:

1. appoints Hugh Logan as Chair of the Canterbury Water Management Strategy Regional Committee.
2. appoints Cr Peter Scott as Deputy Chair of the Performance, Audit and Risk Committee.

Cr Sunckell/Cr McKay  
CARRIED

## 5. Exclusion of the Public from Part of the Council Meeting

*Refer to page 189 of the agenda.*

### Recommendations

1. That the public be excluded from the following part of the proceedings of this meeting, namely:
  - a) Purchase of land

The general subject of the matter to be considered while the public is excluded, the reason for passing this resolution and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

Item No.	Report	Reason for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
1.	Purchase of land	Good reason to withhold exists under section 7.	Section 48(1)(a)

This resolution is made in reliance on section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by section 6 or section 7 of that Act which would be prejudiced by the holding of the whole or relevant part of the proceeding of the meeting in public are as follows:

Item No.	
1	Enable the Council holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).

2. That appropriate officers remain to provide advice to the Council

Chair Lowndes/Cr Skelton  
CARRIED

The meeting went into public excluded session from 4.14 to 4.20 pm

## **Adjournment**

### **Resolved**

That the Council:

1. adjourn the meeting of 10 August 2018; and
2. reconvene the meeting on Thursday 16 August 2018 at 9.00am.

Chair Lowndes/Cr Pham

CARRIED

**The meeting adjourned at 4.23 pm.**

**The meeting reconvened on Thursday 16 August 2018 at 9.00am in the Council Chamber, 200 Tuam Street, Christchurch**

### **Present**

Chair Steve Lowndes, Deputy Chair Peter Scott, Councillors David Caygill, Iaeen Cranwell, Rod Cullinane, Elizabeth Cunningham, Tom Lambie, Claire McKay, Lan Pham, Dr. Cynthia Roberts, Peter Skelton and John Sunckell.

### **In Attendance**

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## **Welcome**

The Chair welcomed everyone back to the meeting to consider the submissions to the representation review proposal (item 4.1) and invited Cr Cranwell to open the meeting with a karakia.

The meeting returned to item 4.1

### **4.1. Representation Review**

*Refer to pages 7 to 186 of the agenda and the additional report circulated following the hearing of submissions on 10 August 2018.*

Chair Lowndes explained that following hearing from submitters on Friday 10 August the Council now needed to deliberate on all the submissions received.

## Resolved

### That the Council:

1. receives the report 'Review of the representation arrangements for the 2019 local elections – deliberations'
2. considers all the written and verbal submissions received.

Cr Roberts/Cr Caygill  
CARRIED

Chair Lowndes referred Councillors to paragraphs 10 to 13 of the additional report that summarised the key themes from the 64 submissions received:

- 27 submitters supported the initial proposal.
- 20 submitters requested an additional councillor for South Canterbury-Ōtuhituhi, the majority requesting that this be achieved by increasing to 14 councillors.
- Other submissions made a range of requests including changes to the Christchurch constituencies.

Starting from the base of support for the initial proposal the Chair invited councillors to consider any amendments to the proposal in light of the submissions received.

### South Canterbury - Ōtuhituhi

A motion was put by Cr Scott, seconded by Cr Sunckell to amend the proposal to include 2 councillors for the South Canterbury constituency and retain 2 each for Mid and North Canterbury with 8 councillors for Christchurch.

Noting that many of the submission points are interrelated and that the decision on the final proposal will be made at the meeting scheduled for 23 August, Crs Scott and Sunckell withdrew their motion so that all the submission points could be considered before making recommendations for any amendments to the proposal.

The submissions requesting two councillors for the South Canterbury constituency were considered and the following comments were made in support of those submissions:

- Support from the southern rūnanga for two councillors.
- The tyranny of distance for a large and remote area.
- Two councillors would assist in maintaining and enhancing relationships with the four territorial authorities.
- The strong submission from the combined Southern Councils.
- Applying the +/-10% population criteria to the initial proposal resulted in South Canterbury being under represented by 30.2%, an additional councillor would result in an over representation of 29.9%.
- The legislation provides flexibility for a constituency to be outside the +/- 10% population criteria if the proposal provided fair and effective representation.
- Representation is about people; not data, numbers or methodology.

It was noted that when submitters were asked about changing the boundary as a way of meeting the +/-10% population criteria for the South Canterbury constituency, there was no support for moving the boundary from the Rangitata River to the Rakaia River.



The view was expressed that adding an extra councillor for South Canterbury was not consistent with the one person/one vote principle.

The Chair then called for a show of hands for accepting the submissions in support of two Councillors to represent the South Canterbury- Ōtuhituhi constituency in a 14-member regional council. This was supported 10/2.

### **Christchurch**

The submissions that suggested that the Christchurch have two constituencies – North and South Christchurch or one constituency with 8 members elected at large were discussed.

Councillors in support of larger constituencies in Christchurch argued that this would enable a better reflection of Christchurch communities of interest. It was noted that in this term of council four councillors were elected from one Christchurch constituency and this was working well. This would be a good model to establish for future councils.

Speakers in support of retaining the initial proposal of 4 constituencies with two members each, highlighted the benefit of matching the Christchurch City Council ward boundaries. This would enable constituency regional councillors to work with City Councillors to strengthen the relationship between the two councils.

it was also noted that the Christchurch City Council supported the four constituencies and there were only 5 or 6 submissions that proposed a change.

A show of hands supported retaining the initial proposal of four Christchurch constituencies 7/5.

### **Christchurch North-Ōrei**

There was unanimous support for the Christchurch City Council request to rename the Christchurch North-Ōrei to Christchurch North East-Ōrei. This would reflect a more accurate description of the constituency. It was acknowledged that peoples of East Christchurch were dealing with many issues post-earthquakes.

## **Resolved**

### **That the Council:**

- 1. after considering the submissions to the proposed Canterbury Regional Council Representation Review provides the following guidance to the Chief Executive for consideration of the final proposal at the 23 August 2018 meeting:**
  - a. Support for a 14-member council with two representatives for all constituencies:**
    - i. Christchurch – four constituencies**
    - ii. South Canterbury-Ōtuhituhi**
    - iii. Mid-Canterbury-Ōpākihi**
    - iv. North Canterbury-Ōpukepuke**
  - b. Change the name of the Christchurch North-Ōrei to Christchurch North East-Ōrei.**

Cr Caygill/Cr Scott  
CARRIED

## 6. Other Business

There was no other business

## 7. Notices of Motion

There were no notices of motion.

## 8. Questions

There were no questions.

## 9. Next meeting

Thursday 23 August

## 10. Closing Karakia

Chair Lowndes thanked everyone for their participation and Cr Cranwell closed the meeting with a karakia at 9.55 am.

CONFIRMED

Date 23 August 2018

Paul Lowndes. Chairperson