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Tot Environment Canterbury P.D. Box 345, CACh 8140

endosed: Further Submissions on Proposed Plan Change 6. # 14 Submissions

FURTHER SUBMISSION ON PROPOSED PLAN CHANGE 6 TO THE PROPOSED CANTERBURY LAND AND WATER REGIONAL PLAN UNDER CLAUSE EIGHT OF THE FIRST SCHEDULE TO THE RESOURCE **MANAGEMENT ACT 1991**

To:

Environment Canterbury

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I/We make the further submissions on the Proposed Plan Change 6 to the Proposed Canterbury Land and Water Regional Plan (PC6) set out in the attached document.

In accordance with Clause 7 of the First Schedule of the RMA I/we have an interest in the PC6 greater than the interest of the general public. I/we are directly affected by the matters addressed in this further submission.

I/we could not gain an advantage in trade competition through this submission.

I/we would like/not like to be heard in support of its submission

If other persons make a similar submission then I/we would consider presenting joint evidence at the time of the hearing.

Signature

Date 10/12/2015

FURTHER SUBMISSIONS

| ORIGINAL SUBMISSION REFERENCE AND POINT ID | PROVISION | SUBMISSION | SUPPORT . OR OPPOSE | REASONS |
|--|--|--|------------------------|--|
| Sitarz K PC6 LWRP-61 | Proposed Plan Change 6, Section 10 | Submitter seeks that artificial lake openings be reinstated at mid beach to avoid discharge of canal algae pollutants in the coastal marine area | Support | There is also the need to programme mid beach openings to provide a rapid discharge method for extreme flood events. The existing canal is too small for the discharge rate required in a peak event, and requires two remote end openings in order to function. |
| Federated Farmers of NZ PC6 LWRP-15 | Section 10 Banks Peninsula | Addressing the equitable balancing of cost for the key action projects, including additional fencing required by rules to achieve outcomes specific to this proposal | Support in Part | For small affected holdings in both Rural and Small Settlement zones in the Valley Floor Area, the implications of cost, if not addressed equitably, will put proposed key actions beyond the financial capacity of owners/occupiers. This risks the further fragmentation and abandonment of properties, which is a current issue in the Valley Floor Area. |
| Wairewa Runanaga Inc. and Te Runanaga O Ngai Tahu PC6 LWRP-101 | Section 10 Banks Peninsula | Ensure the naming of the catchment throughout the plan is consistent and reads Te Roto o Wairewa/Lake Forsyth | Support | This name highlights the place and significance of the lake to this area and its people. |
| Federated Farmers of NZ PC6 LWRP-21 | 10.4 Policies | Submitter seeks further information about the cost of implementation of the policies and rules (particularly the cost of fencing) | Support | All cost implications need to be examined including fencing, stock water supply, water pumping, storage tanks and bridging. This potentially affects both Rural and Small Settlement zoned land. |
| Director general of Conservation PC6 LWRP-14 | 10.4.1 (c) | (c) encouraging the planting of <u>appropriate</u> native species in riparian margins where is compatible with achieving bank stabilization; and | Support | Only consider plant species that won't impede river flow rates and that will remain stable under elevated flow velocities. Suggest deep rooted native grasses and tussocks. Woody plants (rigid stems and/or bushy) are problematic because they individually create resistance to flow, and also promote debris accumulation in the channel. |



| | | | T . | |
|---|------------|---|-----------------|--|
| Federated Farmers of NZ PC6 LWRP-17 | 10.4.1 | Amend Policy 10.4.1 condition (a) as follows: (a) excluding stock from the bed and riparian margins of the Okana, Okuti and Takiratawai river, their tributaries, and the lake within the valley Floor Area, in order to reduce the risk of bank erosion and collapse and avoid animal effluent entering water; and OR (a) excluding stock from the bed and riparian margins of the Okana, Okuti and Takiratawai river, and where practical, their tributaries, and the lake within the valley Floor Area, in order to reduce the risk of bank erosion and collapse and avoid animal | Support Part | In Tributaries in the Valley Floor Area are convoluted, changeable and many are just ephemeral drains or overland flow. Where and how it is practical to exclude stock will prove difficult to the point of being unrealistic. A number of tributaries extend through both Rural and Small Settlement zoned land and bisect already small titles. In many cases, exclusion by fencing would be bizarre and unsustainable for a number of reasons. Added to this is the very real risk of stock fencing becoming entangled in waterways during flood events, thus amplifying the hazard. Exclusion by wholesale prohibition of animals will amount to a severe loss of amenity value to owner/occupiers in planning zones that specifically permit keeping stock under the rural and rural transition planning objectives. |
| Federated Farmers of NZ PC6 LWRP-19 | 10.4.1 (f) | effluent entering water; and Clarify how preventing inundation of septic tanks with flood waters will be achieved and paid for in policy 10.4.1 condition (f) | Support | This is largely out of the owner/occupiers hands and will need to be addressed by Christchurch City Council through flood management programmes. It implies strategic lake openings prior to or during flood events. It is our understanding that, historically, the old Wairewa and Banks Peninsula councils had levied a rate for this purpose and a fund was once amassed accordingly. |
| Herlihy M and M PC6 LWRP-83 and Stanbury K PC6 LWRP-100 | 10.4.1 (a) | Clarify the definition of 'stock' in 10.4.1 (a) AND Amend 10.4.1 (a) from 'excluding' stock from the beds and riparian margins or rivers in the Valley Floor Area to being 'permitted for defined short periods pursuant to an acceptable Farm Environment Plan (FEP)'. | Support | Under the existing rules (5.71), 'stock' refers to farmed cattle deer and pigs; sheep have not been included as 'stock'. Farm Environment Plans (FEP's) appear to be successful in addressing the issue of stock management near waterways. |



| Wairewa Runanaga Inc. and Te Runanaga O Ngai Tahu PC6 LWRP-110 Delete policies 10.4.1 and 10.4.2 and replace with a policy that reads: Delete policies 10.4.1 and 10.4.2 and replace with a policy that reads: Improve water quality in Te Roto o Wairewa/Lake Forsyth to achieve the targets set out in Table 10(e) and 10(f) by 2030 by: [a) Reducing the risk of bank erosion or collapse and] Support This is a practical alternative policy wording. We be amendment allows both Rural and Small Settlement or to work towards compliance in a less prescriptive proposed policy is consistent with the way in which ow have established in the Valley Floor Area over time, a the aspirations of those who live and work in this area. | wner/occupiers |
|--|----------------|
| Runanaga Inc. and Te Runanaga O Ngai Tahu PC6 LWRP-110 Policy that reads: Improve water quality in Te Roto o Wairewa/Lake Forsyth to achieve the targets set out in Table 10(e) and 10(f) by 2030 by: amendment allows both Rural and Small Settlement or to work towards compliance in a less prescriptive proposed policy is consistent with the way in which ow have established in the Valley Floor Area over time, a | wner/occupiers |
| Te Runanaga O Ngai Tahu PC6 LWRP-110 Ngai Tahu PC6 LWRP-110 Ngai Tahu PC6 LWRP-110 Ngai Tahu Ngai Tahu PC6 LWRP-110 Ngai Tahu PC6 LWRP-110 Ngai Tahu Ngai Ta | |
| Ngai Tahu PC6 LWRP-110 PC7 Forsyth to achieve the targets set out in Table 10(e) and 10(f) by 2030 by: have established in the Valley Floor Area over time, a | manner. The |
| PC6 LWRP-110 and 10(f) by 2030 by: have established in the Valley Floor Area over time, a | ners/occupiers |
| (a) Reducing the risk of hank erosion or collapse and the aspirations of those who have the descriptions of those who have the description of the descr | nd meets with |
| the aspirations of those who live and work in this area. | |
| associated loss or discharge of sediment into water; | |
| (b) Avoiding the direct discharge of animal or human | |
| effluent into water; | |
| (c) Encouraging the planting of indigenous | |
| vegetation species in riparian margins where this | |
| activity does not adversely affect | |
| bank stabilization works; | |
| (d) Encouraging people to minimize their wastewater | |
| discharges and the phosphorous content in their | |
| wastewater; | |
| (e) Managing on-site effluent treatment and disposal | |
| systems in areas prone to inundation; and | |
| (f) Maintaining current low levels of nitrogen | |
| concentrations in freshwater. | |
| Federated Farmers 10.4.3 Amend as follows: Support in Tributaries may be fenced where practical, but there | are some real |
| of NZ limitations as to where this can be done sensibly and sus | stainably |
| PC6 LWRP-20 Improve the flood-carrying capacity of the Okana, | staniably. |
| Okuti, and Takiratawai rivers and their tributaries by | |
| excluding stock from the | |
| beds and riparian margins of those rivers, | |
| Herlihy M and M 10.4.3 Submitter states that the policy is technically flawed Support A review of influence factors in the main surface water | hodies of the |
| PC6 LWRP-84 and animals are not the critical factor in Valley Floor Area by a Chartered Professional Engineer of | |
| And [reducing] flood carrying capacities of rivers - see stock access to waterways under the current rules (5. | 68) has a less |
| Stanbury K original submission for detail. than minor impact on flooding. The critical compon | ent for flood |



| PC6 LWRP-100 | | | | control is channel congestion through the collective vegetation in riparian margins. Isolated stock access points have very little effect. In this regard, controlled stock grazing may actually be beneficial in keeping the riparian margins sufficiently open to reduce the flooding risk created by impeded flows. Request as a further action to remove the unsubstantiated direct association that is made between 'stock' and 'flooding' in Proposed PC6. This association is erroneous and overreaching. |
|--|------------|--|--------------------|---|
| Wairewa Runanaga Inc. and Te Runanaga O Ngai Tahu PC6 LWRP-112 | 10.4.3 | Amend Policy 10.4.3 to read: Improve the flood-carrying capacity of the Ōkana, Ōkuti and Takiritawai rivers and their tributaries and avoid activities in the beds or margins of these rivers or their tributaries which may significantly reduce their flood carrying capacity by excluding stock from the beds and riparian margins of those rivers, and by enabling bank stabilisation works, so that induced bank erosion and collapse is avoided. | Support | This amendment is workable and much more factual in effect. As noted, PC6 is erroneous with the direct association made between stock and flooding. Furthermore, bank stabilisation works not properly designed and managed will actually increase flooding potential. Currently this clause is promoting a public nuisance by presenting misleading and/or notional ideas on critical flood factors and in the methods for mitigating them. Flooding is a serious, costly issue and invokes concerns addressed by important Government Acts. |
| Little River Wairewa Flooding Committee PC6 LWRP-128 | 10.4.3 | Amend as follows: Improve the flood-carrying capacity of the Okana, Okuti and Takiritawai rivers and their tributaries managing tree growth and removing tree and debris channel obstructions, by excluding stock from the beds and riparian margins of those rivers, and by enabling bank stabilisation works, so that induced bank erosion and collapse is avoided. | Support in Part | Managing tree growth and the removal of trees and debris channel obstructions is critical for flood mitigation. The activities of stock within the riparian margin are of minor concern to this process. |
| Wairewa Runanaga Inc. and Te Runanaga O Ngai Tahu | 10.5 Rules | Insert a new rule that farming is a permitted activity in the Valley Floor Area provided that a farm environment plan is prepared and implemented by 01 January 2020. The farm environment plan shall: | Support | This is consistent with FEP's as proposed. |



| and the second s | | | | |
|--|--------|---|--------------------|--|
| PC6 LWRP-137 | | (i) Identify any potential critical sources of sediment and P loss or erosion on the farm and actions to minimise sediment and P losses; and (ii) Address the management of livestock grazing in proximity to waterways and when crossing waterways to avoid causing or exacerbating bank erosion or the direct discharge of animal effluent into water. | | X |
| Federated Farmers of NZ PC6 LWRP-28 | 10.5.2 | Amend Rule 10.5.2 as follows: Within the Valley Floor Area, the use of land in the riparian margin or the disturbance of the bed and banks of the Okana, Okuti and Takaritawai rivers and their tributaries, or Lake Forsyth / Te Roto o Wairewa, that includes: OR Within the Valley Floor Area, the use of land in the riparian margin or the disturbance of the bed and banks of the Okana, Okuti and Takaritawai rivers and where practical, their tributaries, or Lake Forsyth / | Support in Part | Support with the removal of 'tributaries'. This is due to difficulties with the extent of practical stock exclusion options available within Rural and Small Settlement zones. |
| Federated Farmers of NZ PC6 LWRP-31 | 10.5.2 | Te Roto o Wairewa, that includes: Clarify that Environment Canterbury will assess an application using its own in-house experts and consulting with the land owner. If not, the submitter opposes the rule in its entirety as they consider it will place an intolerable burden on landowners and will defeat the aim of the plan change. The submitter seeks that all Environment Canterbury should require from the applicant is the Schedule 24c Erosion Plan (which the submitter also opposes), and that Environment Canterbury assess the proposal | Support | For the reasons as stated in the submission. |



| | | based on the information it already holds about | | | |
|-------------------|--------|--|---------|----|---|
| | | matters for discretion 1 to 11. This should be a two | | | |
| | | way process with the applicant who also may have | | | |
| | | useful information that Environment Canterbury is | | | |
| | | not aware of. | | | |
| Wairewa | 10.5.4 | Delete rules 10.5.4 and 10.5.5 and replace with a | Support | ìn | Support with the removal of 'tributaries'. This is due to difficulties |
| Runanaga Inc. and | | rule that reads: | Part | | with the extent of practical stock exclusion options available within |
| Te Runanaga O | | From 01 January 2020 within the Valley Floor Area, | | | Rural and Small Settlement zones. |
| Ngai Tahu | | the following stock exclusion rules will apply: | | | |
| PC6 LWRP-117 | | (i) All livestock shall be excluded from Te Roto o | | | This submission also appears to conflict with the intentions of |
| | | Wairewa/Lake Forsyth and from the Okana River and | | | submission PC6 LWRP-112. |
| | | tributaries from Church Rd Bridge to the lake and the | | | |
| | | Ökuti river and tributaries from Usshers Rd bridge to | | | |
| | | the lake. | | | |
| Federated Farmers | 10.5.5 | No specific decision requested. Submitter seeks | Support | | Compliance deadlines should be set to a reasonable period of at least |
| of NZ | | further discussion on feasibility of 2020 deadline for | | | five years from the date that plan changes are ratified and cited. |
| PC6 LWRP-33 | | completing fencing [of Okana, Okuti, and Takaritawai | | | |
| | | rivers and their riparian margins in the Valley Floor | | | |
| 18 | | Area]. [Note: submitter also referenced Rule 10.5.4] | | | |
| Herlihy M and M | 10.5.5 | Define what is meant by 'all stock' and 'surface | Support | | Under the existing rules (5.71), 'stock' refers to farmed cattle deer and |
| PC6 LWRP-85 | | water' - see original submission for detail. | | | pigs; sheep have not been included as 'stock'. Does 'all stock' now |
| And | | | | | refer to all of the above plus horses, alpacas, domestic fowls, etc? If |
| Stanbury K | | | | | so, what consideration is given to the association between 'stock', |
| PC6 LWRP-104 | | | | Ì | 'surface water' and the basic amenity values of Rural and Small |
| | | | | | Settlement zones for keeping of animals? |
| | | | | | |
| | | | | | We request as a further action that 'surface water' be either amended |
| ĺ | | | | | to 'surface water bodies' or removed completely from the clause. This |
| | | | | | is because a concise definition of 'surface water' does not appear |
| | | | | | available. The term 'surface water' is a departure from the Section 32 |



| | | | | Report and from other parts of PC6 itself, where the correct reference is made to 'surface water bodies'. The term 'surface water' is also too broad and may be taken to include ephemeral 'overland flow' that occurs in a flood plain catchment that may often encompass the whole Valley Floor Area and extend across three planning zones. The "de minimis non curat lex" apparatus is not satisfactory, being a feudal law approach that gives weak assurance to important amenity values of the many and varied individual owner/occupiers that may collectively be regarded as not trivial. |
|---|--|--|---------|---|
| Herlihy M and M PC6 LWRP-87 And Stanbury K PC6 LWRP-105 | 10.5.6 | Clarify if obtaining small quantities of stock water from the river will remain a permitted activity. | Support | As for obvious reasons of stock management and welfare as stated in the submission. |
| Federated Farmers of NZ PC6 LWRP-51 | 10.10 (Insert heading) Schedules | Amend Schedule 24c item 5 as follows: 5. provide an assessment of the effects of the proposed activities, at a level of detail commensurate with the scale and significance of the effects, on: and using such information as the landowner can reasonably be expected to provide from his own knowledge and experience of the property. Environmental effects which ECan may choose to separately assess, in order to decide on an application, include the following: [Items (a) to (h) as listed] | Support | There is a low practical ceiling for compliance costs than can be borne by occupiers/owners in the Valley Floor Area. |
| Herlihy M and M Sub ID 66275 | Entire submission | I support the entire submission. | Support | For the reasons given in the original submission. |

