### **Morag Hamilton**

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**Sent:** Friday, 30 January 2015 3:04 p.m.

To: Mailroom Mailbox
Cc: Tami Woods; James Ryan

**Subject:** TRIM: V2 pLWRP Further Submission of DairyNZ **Attachments:** DairyNZ further Submission Variation 2 (Final).pdf

**HP TRIM Record Number:** C15C/10541

Please find attached further submissions of DairyNZ on submissions on the proposed Variation 2 to the Canterbury Land and Water Regional Plan.

Kind regards Shirley

#### **Shirley Hayward**

Water Quality Specialist

### **Dairy NZ**

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30 January 2015

#### Further Submissions of DairyNZ on submissions to the proposed Variation 2 to the proposed Canterbury **Land and Water Regional Plan**

DairyNZ is the industry good organisation representing New Zealand's dairy farmers. Funded by a levy on milksolids and through government investment, our purpose is to secure and enhance the profitability, sustainability and competitiveness of New Zealand dairy farming. We deliver value to farmers through leadership, influencing, investing, partnering with other organisations and through our own strategic capability.

Proposed Variation 2 to the proposed Canterbury Land and Water Regional Plan (Variation 2) will have a direct impact on dairy farmers in the Hinds Plains Area. DairyNZ is therefore a person who has an interest in the proposal that is greater than the general public.

It is noted that Council is treating the submissions and further submissions to the Canterbury Land and Water Regional Plan (the initial submissions) as submissions and further submissions on Variation 2. DairyNZ considers that the further submissions it made during the Schedule 1 process on the proposed Canterbury Land and Water Regional Plan provide adequate scope to address any issues or concerns that may arise in this Variation process. DairyNZ has not therefore lodged any further submissions to the initial submissions as this will duplicate what has already been done.

The attached Tables set out the submissions, or parts of submissions, on Variation 2 that DairyNZ supports or opposes, the reasons for support or opposition and the relief sought by DairyNZ in relation to those submissions. The Tables group submissions under relevant policies, rules or the tables in Variation 2.

DairyNZ wishes to be heard in support of its further submissions. If others make similar submissions, we will consider presenting a joint case at a hearing.

A copy of DairyNZ's further submission will be served on the persons who made the submissions to which DairyNZ's further submissions relate, within five working days.

Yours sincerely

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#### **SECTION 13 POLICIES**

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Synlait Farms Ltd	56811 V2 pLWRP- 988	Policy 13.4.6	Amend by addingwill be left in the river until allocation is at or under catchment limit	Support in part	Once a water body is no longer over allocated then any surrendered water should be able to be reallocated.  While the notified policy adopts this approach for the Hakatere/Ashburton River catchment, it prevents reallocation in the Hinds/Hekeao Plains area at any time. Once a catchment is no longer over allocated there is no apparent reason to prevent reallocation of water (up to but not exceeding allocation limits).  We support the relief sought by Synlait Farms Ltd in so far as it is consistent with the policy approach we are seeking, however, we consider it can be drafted more concisely	Accept that part of the submission that says that the water resulting from any surrendered surface water and stream depleting groundwater takes in the Hinds/Hekeao Plains Area will not be reallocated and will be left in the river until it is at or under catchment limits.
Ashburton District Council	56631 V2 pLWRP- 225	Policy 13.4.6	Retain the policy.	Oppose	Once a water body is no longer over allocated then any surrendered water should be able to be reallocated.  While the notified policy adopts this approach for the Hakatere/Ashburton River catchment, it prevents reallocation in the Hinds/Hekeao Plains area at any time.	Reject the submission.
Central South Island Fish and Game Council	53274 V2 pLWRP- 402	Policy 13.4.6	Retain the policy.	Oppose	Once a water body is no longer over allocated then any surrendered water should be able to be reallocated.  While the notified policy adopts this approach for the Hakatere/Ashburton River catchment, it prevents reallocation in the	Reject the submission.

	Hinds/Hekeao Plains area at any time.	and the c
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# Policy 13.4.9 (b) and (c)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons Relie	f Sought
Upper Hinds Plains Land User Group	56707 V2 pLWRP- 962	Policy 13.4.9(c)	Delete Policy 13.4.9(c).  While UHPLUG supports carrying out practices which aim to minimise the entry of contaminants into surface water bodies, it is opposed to including a policy for restricting nitrogen losses in the Upper Hinds/Hekeao Plains Area catchment where the water quality data indicates that nitrate toxicity in the surface waterways of the Upper Hinds/Hekeao Plains Area is not currently, and is unlikely in the future, to be an issue.	Support	Water quality risks in the Upper Hinds area are primarily from sediment, P and E. coli inputs rather than nitrogen leaching and therefore managing water quality via controls on nitrogen losses is unnecessary and is not likely to be effective in managing water quality risks.  We support management of N loss (and other contaminants) through use of Farm Environment Plans, adoption of GMPs and in-stream contaminant (including DIN) concentration limits.	Accept the submission.
Fonterra Co- operative Ltd Cooperative Group Limited	52333 V2 pLWRP- 751 & V2 pLWRP- 752	Policy 13.4.9 (c) & (b)	Delete Policy 13.4.9(c) and amend Policy 13.4.9(b) as follows: Improving management of microbes, nitrogen, phosphorous, and sediment in both areas	Support	Water quality risks in the Upper Hinds area are primarily from sediment, P and E. coli inputs rather than nitrogen leaching and therefore managing water quality via controls on nitrogen losses is unnecessary and is not likely to be effective in managing water quality risks.  We support management of N loss (and other contaminants) through use of Farm Environment Plans, adoption of GMPs and in-stream contaminant (including DIN) concentration limits.  We also note that inclusion of Nitrogen in 13.4.9(b) supports improved management of N loss in the area, while not going as far	Accept the submission.

					as setting restrictions on N loss increases.	
Central South Island Fish and Game Council	53274 V2 pLWRP-403	Policy 13.4.9	Delete Policy 13.4.9 and replace with new text including (amongst other matters) provision that:  "`(4) Increases in nitrogen leaching are prohibited"	Oppose	Water quality risks in the Upper Hinds area are primarily from sediment, P and E. coli inputs rather than nitrogen leaching and therefore managing water quality via controls on nitrogen losses is unnecessary and is not likely to be effective in managing water quality risks.	Reject the submission.
					We support management of N loss (and other contaminants) through use of Farm Environment Plans, adoption of GMPs and in-stream contaminant (including DIN) concentration limits.	

# Policy 13.4.9 (d)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Cooperative Group Limited	52333 V2 pLWRP- Missed out of Council's Summary of Decisions Requested Report	Policy 13.4.9(d)	Amend policy 13.4.9(d) as follows:  Reducing overall nitrogen losses by 45 30 percent in the lower Hinds/Hekeao Plains Area and adopting the use of managed aquifer recharge to augment groundwater and/or surface water.  Add a further Policy 13.4.9 (e) as follows:  Adopting the use of catchment scale mitigations for ground or surface water of the Hinds/Hekeao Plains, including augmentation, by way of managed aquifer recharge and targeted stream augmentation.	Support	We support the separation of policies that, on the one hand, look to the use of managed aquifer recharge (i.e. dilution) to help improve water quality from those policies that, on the other, set requirements for N loss reductions (i.e. restrictions on land use).  Further, we consider that the percentage for N loss reductions (i.e. 45%) is incorrect and over states what is needed from land users as part of the fuller package for achieving water quality objectives. We understand that the appropriate "all of catchment" nitrogen loss reduction target to be achieved by existing land use is 30%, and that a higher percentage reduction would only be needed if managed aquifer	Accept the submission.

					recharge was not used or was not successful.	
Synlait Farms Ltd	56811 V2 pLWRP- 989	Policy 13.4.9(d)	Amend as follows:  Reducing overall nitrogen losses by  45 30 percent in the lower  Hinds/Hekeao Plains Area and adopting the use of managed aquifer recharge to augment groundwater and/or surface water catchment scale mitiqations	Support in part	We support the separation of policies that, on the one hand, look to the use of managed aquifer recharge (i.e. dilution) to help improve water quality from those policies that, on the other, set requirements for N loss reductions (i.e. restrictions on land use).  Further, we consider that the percentage for N loss reductions (i.e. 45%) is incorrect and over states what is needed from land users as part of the fuller package for achieving water quality objectives. We understand that the appropriate "all of catchment" nitrogen loss reduction target to be achieved by existing land use is 30%, and that a higher percentage reduction would only be needed if managed aquifer recharge was not used or was not successful.  We support the relief sought by Synlait Farms Ltd in so far as it is consistent with the policy approach we support, however we consider it can be drafted more concisely as set out in the relief sought by Fonterra Co-operative Ltd for this policy.  NB. Reference to 30% is subject to ongoing modeling. It is possible that this % may need to be adjusted as new information comes to hand.	Accept that part of the submission that changes 45 percent to 30 percent.
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP - 281	Policy 13.4.9(d)	Amend the policy (especially part (d) to reflect realistic positions regarding the potential to reduce N discharge in the context of the lower Hinds/Hekeao Plains Area	Support	We consider that the percentage for N loss reductions (i.e. 45%) is incorrect and over states what is needed from land users as part of the fuller package for achieving water quality objectives. A lesser percentage reduction is appropriate.	Accept the submission

Fish and Game Council Central South Island	53274 V2 Plwrp-403	Policy 13.4.9(d)	They request that a 45% reduction in nitrogen leaching be achieved by 2030.	Oppose	We support the separation of policies that, on the one hand, look to the use of managed aquifer recharge (i.e. dilution) to help improve water quality from those policies that, on the other, set requirements for N loss reductions (i.e. restrictions on land use).	Reject the submission.
					Further, we consider that the percentage for N loss reductions (i.e. 45%) is incorrect and over states what is needed from land users as part of the fuller package for achieving water quality objectives. We understand that the appropriate "all of catchment" nitrogen loss reduction target to be achieved by existing land use is 30%, and that a higher percentage reduction would only be needed if managed aquifer recharge was not used, or was not successful.  NB. Reference to 30% is subject to ongoing modeling. It is possible that this % may need to be adjusted as new information comes to hand.	

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Federated Farmers combined Canterbury Branch	51457 V2 pLWRP - 282	Policy 13.4.10	Delete Part (a) unless it is accompanied by a satisfactory definition of what a drain is in the context of this rule.	Support	Provisions relating to stock exclusion should be clear and should prevent stock access only where it has a substantive adverse effect on water quality and aquatic habitat and where it can be practically implemented.	Accept the submission
Ashburton Hinds	56687	Policy	Provide clarification in the policy about which drains stock are to be	Support	Provisions relating to stock exclusion should be clear and should prevent stock access	Accept the submission.

Drainage Rating District Liaison Committee	V2 pLWRP - 1077	13.4.10	excluded from.		only where it has a substantive adverse effect on water quality and aquatic habitat and where it can be practically implemented.	
Fish and Game Council Central South Island	53274V2 pLWRP - 472	Policy 13.4.10	Amend policy to read:  Excluding cattle, pigs, and deer from surface waterbodies including drains and ephemeral waterbodies	Oppose	Provisions relating to stock exclusion should be clear and should prevent stock access only where it has a substantive adverse effect on water quality and aquatic habitat and where it can be practically implemented.	Reject submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Cooperative Group Limited	52333 V2 pLWRP- 766	Policy 13.4.11	Amend as follows:  Maintain water quality in the Upper Hinds/Hekeao Plains Area by capping discharges of nitrogen at 144 tonnes of nitrogen per year and requiring all farming activities to operate at good management practice to manage nutrient, microbial and sediment losses to maintain current phosphorus losses to achieve the limits in Table 13(ga). See submission for Table 13(ga).	Support	Risks to water quality and ecological health in the Upper Hinds area are affected by sediment, P, E.coli and N but that N is not the over-riding priority in management. Accordingly the policies should direct focus appropriately on managing all key risks rather than a single focus on an N load limit. Nevertheless, a mechanism is required to ensure N remains at levels that are not problematic. A DIN concentration limit, as contained within Table 13 (ga), will do that. Managing to achieve the limits in Table 13(ga) ensures that <i>all</i> the key risks to water quality in the Upper Hinds are considered.	Accept the submission
Upper Hinds Plains Land User Group	56707 V2 pLWRP- 965	Policy 13.4.11	Amend as follows:  Maintain water quality in the Upper Hinds/Hekeao Plains Area by capping the discharges of nitrogen at 114 tonnes of nitrogen per year and requiring all farming activities to operate at good management	Support in part	Risks to water quality and ecological health in the Upper Hinds area are affected by sediment, P, E.coli and N but that N is not the over-riding priority in management. Accordingly the policies should direct focus appropriately on managing all key risks rather than a single focus on an N load limit.	Accept that part of the submission that seeks deletion of reference to a limit of 114 tonnes of nitrogen per year and proposes use of a table of limits for the Upper

practice to maintain current phosphorus losses to achieve the limits in Table 13(XX): Upper Hinds/Hekeao Plains Area Limits.  [NB: Table 13 (XX): Upper Hinds/Hekeao Plains Limits proposed to be inserted in Section 13.7.3].	Nevertheless, a mechanism is required to ensure N remains at levels that are not problematic. A DIN concentration limit, as contained within Table 13 (ga), will do that. Managing to achieve the limits in Table 13(ga) ensures that all the key risks to water quality in the Upper Hinds are considered. Further we consider the policy approach taken by the Upper Hinds Plains Land User Group can be drafted more concisely.
	We note that the Upper Hinds Plains Land User Group's Table 13(XX) is consistent with Table 13(ga) referred to in Fonterra Co- operative Ltd's submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Group Ltd	52333 V2 pLWRP- 768	Policy 13.4.12	Amend as follows Improve water quality in the Lower Hinds/Hekeao Plains Area by reducing the discharge of nitrogen from farming activities to achieve a target load of 3400 tonnes of nitrogen per year-70% of the catchment load contributed by farming activities as at 1 October 2014 by 2035.	Support	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  We consider that the catchment load should be expressed in policy as a formula rather than as a fixed tonnage.	Accept the submission.
Synlait Farms Ltd	56811 V2 pLWRP- 993	Policy 13.4.12	Amend as follows:  Improve water quality in the Lower Hinds/Hekeao Plains Area by reducing the discharge of nitrogen from farming activities to achieve a target load of 3,400 tonnes of nitrogen per year 70% of the	Support	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  We consider that the catchment load should be expressed in policy as a formula	Accept the submission.

			existing catchment load contributed by farming activities by 2035.		rather than as a fixed tonnage.  Further we consider the policy approach taken by the Synlait Farms Ltd can be advanced by identifying a date from which the percentage reduction can be determined.	
Hinds Plains Land and Water Partnership	56730 V2 pLWRP- 298	Policy 13.4.12	Set a target percentage reduction in load, or Require a recalculation of target load to maintain a similar percentage of reduction in N losses if subsequent more accurate data shows the base load is different than 4500 tonnes.  Require standardized approach to use of Overseer and its operation and development.	Support in part	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  We consider that the catchment load should be expressed in policy as a formula rather than as a fixed tonnage.	Accept that part of the submission that proposes a target set as a percentage reduction in load.
Irrigation New Zealand	52278 V2 Plwrp-173	Policy 13.4.12	Remove reference to catchment load limit and replace by referring to target concentration, or referring to a formula (whereby the limit can be regularly adjusted)	Support in part	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  We consider that the catchment load should be expressed in policy as a formula rather than as a fixed tonnage.	Accept that part of the submission that proposes a target load calculated using a methodology and which can be updated over time.
Mayfield Hinds Irrigation Ltd	56712 V2 pLWRP- 374 & V2 pLWRP- 371	Policy 13.4.12	With reference to Table 13(g) this submitter sought to lock in 5 yearly reviews of the Nitrogen Load limit to ensure it is still appropriate to achieve the outcomes in Table 13(a) & Include a proviso that further reductions are not required if water quality outcomes are being met and/or if further reductions	Support	We support policy that provides for continuous review of the limits and N loss requirements; and that ceases the obligation to reduce N loss when instream/groundwater outcomes are being met (allowing for lag times).	Accept the submission.

			from any particular activity will not contribute to further water quality improvements (provided GMP rates are being achieved) &			
			Lock in 5 yearly reviews of any reduction proposed to ensure they are still appropriate to achieve the nitrogen load limit in Table 13(g) or other relevant water quality attributes of the load target is deleted.			
Fish and Game Council Central South Island	53274 V2 pLWRP- 474	Policy 13.4.12	That the 3400 tonne/yr load limit be replaced by in-stream targets relating to DIN and DRP – however these are not specified.	Oppose	The submission provides insufficient detail to assess the effect of the proposal. The existing freshwater outcomes of Table 13(a) together with the limits of Tables 13(g), 13(j) and 13(k) provide a sufficient framework for managing nutrient contaminant risks.	Reject the submission.

# Policy 13.4.13(a)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Group Ltd	52333 V2 pLWRP- 779	13.4.13(a)	Amend as follows:  Farming activities including farm enterprises in the Lower Hinds/Hekeao Plains Area whether or not they are supplied with water by an irrigation scheme or a principal water supplier, achieve a target load calculated as 70% of catchment load contributed by farming activities as at 1 October 2014 of 3400 tonnes of nitrogen per year by:  a) Requiring existing farming	Support	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  The catchment load should be expressed in policy as a formula rather than a fixed tonnage.  With particular respect to 13.4.13(a), it is not appropriate to imply that there are specific quantified GMP rates that need to be complied with when these do not exist yet and hence their appropriateness cannot	Accept the submission.

			activities to implement meet good management practices nitrogen loss rates from 1 January 2017; calculated on the baseline land uses;		be tested through the submission/hearing process.	
Synlait Milk Ltd	54491 V2 pLWRP- 234	13.4.13(a)	Amend as follows:  Farming activities including farm enterprises in the Lower Hinds/Hekeao Plains Area whether or not they are supplied with water by an irrigation scheme or a principal water supplier, achieve a target load calculated as 70% of catchment load contributed by farming activities as at 1 October 2014 of 3400 tonnes of nitrogen per year by:  a) Requiring existing farming activities to implement meet good management practices nitrogen loss rates from 1 January 2017; calculated on the baseline land uses;	Support	A catchment load limit should not be "locked in" when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  The catchment load should be expressed in policy as a formula rather than a fixed tonnage.  With particular respect to 13.4.13(a), it is not appropriate to imply that there are specific quantified GMP rates that need to be complied with when these do not exist yet and hence their appropriateness cannot be tested through the submission/hearing process.	Accept the submission.

# Policy 13.4.13(b)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Group Limited	52333 V2 pLWRP- 779	13.4.13(b)	Amend as follows:  Requiring a collective reduction in nitrogen loss from farming activities across the lower  Hinds/Hekeao Plains Area for all properties with a nitrogen loss calculation exceeding 25 kg per hectare per annum further	Support	All farming activities should be treated the same i.e. there should be no land use discrimination when setting N loss requirements.  Regardless of the farming activity, higher emitters should make greater N loss reductions than lower emitters.  The rule appropriately lists the reduction	Accept the submission.

reductions for dairy farming and	targets (Table 13 h) as matters of discretion	
dairy support from 1 January 2020,	(rather than as conditions of the rule).	
in accordance with Table 13(h); and	Hence some policy/criteria is required to	
	guide the way in which that discretion is to	
And add a new related sub policy	be exercised. Note though this should focus	
as follows	on defining the limited circumstances under	
c) Determining the extent and	which a departure from the reduction	
timing of nitrogen loss reductions	schedule of Table 13(h) is warranted.	
to be achieved on individual farm	In our view, departure from the reduction	
properties from 1 January 2020 by:	schedule of Table 13(h) may be appropriate	
A. use of an expert farm	in the circumstances described.	
systems advisory panel		
reviewing resource consent		
applications and any		
associated Farm		
Environment Plans and		
providing independent		
advice to Canterbury		
Regional Council about the		
opportunities for nitrogen		
loss mitigation given the		
individual circumstances of		
each farm property.		
B. having regard to the		
following matters in		
considering the individual		
circumstances of each farm		
property:		
i. The nitrogen baseline		
for the property and the		
level of any reductions		
already achieved from		
that baseline; and		
ii. Any natural or physical		
constraints to lower		
nitrogen leaching faced		
on-farm that are outside		
of a farmer's control;		
and		

			iii. The level of investment in farm infrastructure and where a farm might be in the cycle of infrastructure replacement; and iv. The capital and operational costs of making nitrogen loss reductions and the benefit (in terms of maintaining a farm's financial sustainability) of spreading that investment over time.			
Synlait Farms Ltd	56811 V2 pLWRP- 994	13.4.13(b)	Amend as follows:  Requiring a collective reduction in nitrogen loss from farming activities across the lower Hinds/Hekeao Plains Area for all properties with a nitrogen loss calculation exceeding 25 kg per hectare per annum further reductions for dairy farming and dairy support from 1 January 2020, in accordance with Table 13(h); and  And add a new related sub policy as follows c) Determining the extent and timing of nitrogen loss reductions to be achieved on individual farm properties from 1 January 2020 by: (i) use of an expert farm systems advisory panel reviewing resource consent applications and any associated Farm	Support	All farming activities should be treated the same i.e. there should be no land use discrimination when setting N loss requirements.  Regardless of the farming activity, higher emitters should make greater N loss reductions than lower emitters.  The rule appropriately lists the reduction targets (Table 13 h) as matters of discretion (rather than as conditions of the rule). Hence some policy/criteria is required to guide the way in which that discretion is to be exercised. Note though this should focus on defining the limited circumstances under which a departure from the reduction schedule of Table 13(h) is warranted. In our view, departure from the reduction schedule of Table 13(h) may be appropriate in the circumstances described.	Accept the submission.

	Environment Plans and		
	providing independent		
	advice to Canterbury		
	Regional Council about the		
	opportunities for nitrogen		
	loss mitigation given the		
	individual circumstances of		
	each farm property.		
	(ii) having regard to the		
	following matters in		
	considering the individual		
	circumstances of each farm		
	property:		
	1. The nitrogen baseline		
	for the property and the		
	level of any reductions		
	already achieved from		
	that baseline; and		
	2. Any natural or physical		
	constraints to lower		
	nitrogen leaching faced		
	on-farm that are outside		
	of a farmer's control;		
	and		
	3. The level of investment		
	in farm infrastructure		
	and where a farm might		
	be in the cycle of		
	infrastructure		
	replacement; and		
	4. The capital and		
	operational costs of		
	making nitrogen loss		
	reductions and the		
	benefit (in terms of		
	maintaining a farm's		
	financial sustainability)		
	of spreading that		
	investment over time.		
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Hinds Plains Land and Water Partnership	56730 V2 pLWRP- 304	13.4.13(b)	Remove reference to dairy and dairy support	Support	All farming activities should be treated the same i.e. there should be no land use discrimination when setting N loss requirements.	Accept submission
					Regardless of the farming activity, higher emitters should make greater N loss reductions than lower emitters.	

# Policy 13.4.13(c)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Dairy Holdings Ltd	53683 V2 pLWRP- 987	Policy 13.4.13(c)	Delete 13.4.13(c)	Support	The amount of further intensification affects the extent of reductions required by existing farms. Further, there is uncertainty about how much of the 30,000ha is already "taken" by existing consents and hence what the effect of this policy might be on existing dischargers. The amount of intensification above the flexibility cap should be limited to that within the command area of consented irrigation schemes that is not yet irrigated.  We believe that all farming activities should be treated the same i.e. there should be no discrimination when setting N loss requirements.	Accept the submission.
Rangitata Diversion Race Management Limited	56706 v2 pLWRP - 637	Policy 13.4.13(c)	Delete reference to the 27 kgN/ha/yr from paragraph (c) of Policy 13.4.13 and replace it with a rate (or rates) that is derived from a comprehensive and detailed investigation that employs the methodology set out in Annexure C to this submission	Support in part	The amount of further intensification affects the extent of reductions required by existing farms. Further, there is uncertainty about how much of the 30,000ha is already "taken" by existing consents and hence what the effect of this policy might be on existing dischargers. The amount of intensification above the flexibility cap(s) should be limited to that within the	Accept that part of the submission that seeks the deletion of 27kgs and replacement with a rate (or rates) derived from comprehensive and detailed investigation.

	command area of consented irrigation schemes that is not yet irrigated.	
	We believe that all farming activities should be treated the same i.e. there should be no discrimination when setting N loss requirements.	

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Ltd	52333 V2 pLWRP - 781	Policy 13.4.14	Add a new Policy 13.4.14A as follows:  Enable catchment scale mitigations that improve overall water quality in the Hinds/Hekeao Plains Area and improve reliability of supply for surface water takes, including:  (a) improving flows in the spring fed water bodies;  (b) decreasing nitrate nitrogen concentrations in the Hinds River/Hekeao and spring fed waterbodies; or  (c) enhancing in-stream habitat.  And amend Policy 13.4.14 to state:  Improve the flows in spring fed waterbodies and/or decrease nitrate nitrogen concentrations in the Hinds/Hekeao spring fed waterbodies and groundwater in the Lower Hinds/Hekeao Plains Area by enabling Enable managed aquifer recharge (MAR) and	Support in part	The policy is unnecessarily limited to MAR and TSA while there are other catchment scale mitigations that could also improve overall water quality and should also be enabled.  Further, the purpose of MAR and TSA should include improving water quality and in-stream habitat generally as well as reliability of supply for surface water takes. There is potential for increased flows and levels to adversely affect drainage in the lower catchment in the autumn through to spring. While increasing flows is an important part of the solutions package the potential for conflict/adverse effects on farming needs to be both acknowledged and carefully managed. Consultation with the community and land owners during development of projects will be valuable.	Accept that part of the submission that seeks splitting Policy 13.4.14 into two policies and encouraging consultation and research in relation to MAR projects.

targeted stream augmentation  (TSA), where adverse effects can be appropriately managed. In determining whether adverse effects can be appropriately managed Canterbury Regional	
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managed Canterhuny Regional	
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Council will:	
(a) Encourage consultation to be	
<u>undertaken with affected</u>	
<u>communities and landholders</u>	
<u>before any application is lodged</u>	
for a MAR or TSA project; and	
(b) Ensure research is undertaken	
to allow (in conjunction with	
<u>the information gathered</u>	
through the process described	
in (a) above) for the full	
assessment of the matters	
listed in (c) below.	
(c) Require that:	
i. adverse effects on cultural	
values, including those	
associated with unnatural	
mixing of water are	
satisfactorily avoided <u>or</u>	
<u>mitigated;</u>	
ii. adverse effects on the	
availability and quality of	
community drinking water	
supplies are avoided;	
iii. adverse effects on fish	
passage are avoided or	
mitigated;	
iv. Inundation of existing	
wetlands is avoided,	
remedied or mitigated	
through scheme design,	

			The state of the s	1		
			constructions and operation;  v. There is no net loss of significant biodiversity habitat of indigenous biodiversity; and  vi. Adverse effects on people and property from raised groundwater levels and higher flows are avoided; and  vii. Adverse effects on farming activities and production are avoided.			
Irrigation NZ	52278 V2 pLWRP - 175	Policy 13.4.14	Amend to read:  Enable managed aquifer recharge and targeted stream augmentation, where adverse effects can be appropriately managed. In determining whether adverse effects can be appropriately managed Canterbury Regional Council will:  (a) Encourage consultation to be undertaken with affected communities and landholders before any application is lodged for a MAR or TSA project; and  (b) Ensure research is undertaken to allow (in conjunction with the information gathered through the process described in (a) above) for the full assessment of the matters listed in (c) below.  (c) Require that:	Support in part	There is potential for increased flows and levels to adversely affect drainage in the lower catchment in the autumn through to spring. While increasing flows is an important part of the solutions package the potential for conflict/adverse effects on farming needs to be both acknowledged and carefully managed. Consultation with the community and land owners during development of projects will be valuable.	Accept that part of the submission that seeks splitting Policy 13.4.14 into two policies and encouraging consultation and research in relation to MAR projects.

			adverse effects on cultural values, including those associated with unnatural mixing of water are satisfactorily avoided or mitigated; ii. adverse effects on the availability and quality of community drinking water supplies are avoided;			
			iii. adverse effects on fish passage are avoided or mitigated; iv. Inundation of existing wetlands is avoided, remedied or mitigated through scheme design, constructions and operation;			
			v. There is no net loss of significant biodiversity habitat of indigenous biodiversity; and			
			vi. Adverse effects on people and property from raised groundwater levels and higher flows are avoided; and vii. Adverse effects on farming activities and production are avoided.			
Rangitata Diversion Race Management Limited	56706 V2 pLWRP- 649	Policy 13.4.14	Paragraphs (b) and (f) require that adverse effects be avoided without qualification. Provisions should be redrafted so as to promote avoidance in the first instance, and remediation or mitigation if	Support in part	"Avoidance" is a particularly high hurdle. While it is important that all potential adverse effects be recognised and managed, an "avoid only" policy could serve to preclude otherwise highly beneficial MAR and TSA projects.	Accept that part of the submission that seeks that adverse effects of MAR and TSA be avoided, remedied or mitigated.

			avoidance is not practical.			Annual Control of the
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP - 293	Policy 13.4.14(e)	Amend as follows:  (e) there is no net loss of significant biodiversity habitat of indigenous biodiversity	Support	Proposed wording does not make grammatical sense.	Accept the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP- 295	13.4.16	Amend as follows:  Improve flows in spring-fed waterbodies and the Lower Hinds River/Hekeao to meet economic cultural, social and environmental outcomes in the Hinds/Hekeao Plains Area by requiring adherence to flow and allocation limits, and limiting the volume and rate of abstraction on replacement water permits to reasonable use calculated in accordance with method set out 4 in Schedule 10 and prohibiting increased use arising from the transfer of consented volumes of water within surface water catchments and the Valetta Groundwater Allocation Zone unless there is environmental benefit from doing so.	Support in part	All methods set out in Schedule 10 of the pLWRP should be available to calculate reasonable use. The reasonable use test methodologies of Schedule 10 were the result of considerable work during the development of the Natural Resources Regional Plan and there is no apparent reason why they should not be used under Variation 2.	Accept that part of the submission that seeks that all the methods of Schedule 10 be available to calculate reasonable use.
Fonterra Co- operative Ltd Co-operative Group Limited	52333 V2 pLWRP - 782	13.4.16	Amend as follows: Improve flows in spring-fed waterbodies and the Lower Hinds River/Hekeao to meet economic	Support in Part	Although purporting to prohibit only those transfers that lead to increase water usage, the associated rules prohibit any transfer. There are circumstances when transfer will not have negative effects on water usage	Accept that part of the submission that seeks deletion of the words:  "and prohibiting

			cultural, social and environmental outcomes in the Hinds/Hekeao Plains Area by requiring adherence to flow and allocation limits, and limiting the volume and rate of abstraction on replacement water permits to reasonable use calculated in accordance with method 1 in Schedule 10. and prohibiting increased use arising from the transfer of consented volumes of water within surface water catchments and the Valetta Groundwater Allocation Zone.		and may have positive in-stream effects. While this policy appears to recognise that, it does not follow through to the relevant rules. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition would be contrary to Policy B3 of the NPS for Freshwater Management 2014.  The provisions of the pLWRP provide an adequate framework for managing transfers and this part of Policy 13.4.16 is superfluous (and misleading).	increased use arising from the transfer of consented volumes of water within surface water catchments and the Valetta Groundwater Allocation Zone".
Irrigation New Zealand Inc	52278 V2 pLWRP- 179	13.4.16	Amend as follows:  Improve flows in spring-fed waterbodies and the Lower Hinds River/Hekeao to meet economic cultural, social and environmental outcomes in the Hinds/Hekeao Plains Area by requiring adherence to flow and allocation limits, and limiting the volume and rate of abstraction on replacement water permits to reasonable use calculated in accordance with method 12 in Schedule 10. and prohibiting increased use arising from the transfer of consented volumes of water within surface water catchments and the Valetta Groundwater Allocation Zone.	Support in Part	Although purporting to prohibit only those transfers that lead to increase water usage, the associated rules prohibit any transfer. There are circumstances when transfer will not have negative effects on water usage and may have positive in-stream effects. While this policy appears to recognise that, it does not follow through to the relevant rules. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition would be contrary to Policy B3 of the NPS for Freshwater Management 2014.  The provisions of the pLWRP provide an adequate framework for managing transfers and this part of Policy 13.4.16 is superfluous (and misleading).	Accept that part of the submission that seeks deletion of the words:  "and prohibiting increased use arising from the transfer of consented volumes of water within surface water catchments and the Valetta Groundwater Allocation Zone".

Policy 13.4.18

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Eiffelton Community Group Irrigation Scheme	56798 V2 pLWRP- 1095	13.4.18	Amend Policy 13.4.18 as follows: In the Lower Hinds/Hekeao Plains Area, with the exception of the Lower Hinds River/Hekeao, and until 30 June 2020, any water permit granted to replace an existing water permit will be subject to the minimum flow and allocation limits in Table 13(e) until there is a collaboratively developed flow and allocation regime that has been included in the plan through a schedule 1 RMA process.	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
P Everest and Others	56669 V2 pLWRP- 1125	13.4.18	Amend Policy 13.4.18 as follows: In the Lower Hinds/Hekeao Plains Area, with the exception of the Lower Hinds River/Hekeao, and until 30 June 2020, any water permit granted to replace an existing water permit will be subject to the minimum flow and allocation limits in Table 13(e) until there is a collaboratively developed flow and allocation regime that has been included in the plan through a schedule 1 RMA process.	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP- 308	13.4.18	Amend Policy 13.4.18 by deleting the words "and until 30 June 2020".	Support in part	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the	Accept that part of the submission that deletes the words "and until 30 June 2020".

					Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	
Fish and Game Council Central South Island	53274 V2 pLWRP- 500	13.4.18	Retain Policy 13.4.18.	Oppose	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Director General of Conservation	53688 V2 pLWRP- 429	13.4.19	Delete Policy 13.4.19	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
Barrhill Chertsey Irrigation Scheme	56731 V2 pLWRP- 486	13.4.19	Delete Policy 13.4.19	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any	Accept the submission.

					required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	
Fish and Game Council Central South Island	53274 V2 pLWRP- 501	13.4.19	Retain Policy 13.4.19	Oppose	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Reject the submission.
Eiffelton Community Group Irrigation Scheme Inc	56799 V2 pLWRP- 1039	13.4.19	Delete Policy 13.4.19	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
Ashburton Hinds Drainage Rating District Liaison Committee	56687 V2 pLWRP- 1079	13.4.19	Minimum flow and allocation limits should continue as listed in Table 13(e) until there is a collaborative agreement achieved on individual drains by the Working Drains Party.	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
Eiffelton Community Group Irrigation	56798 V2 pLWRP- 1096	13.4.19	Delete Policy 13.4.19	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to	Accept the submission.

Scheme			achieve the regime (regulatory or non-	
			regulatory) have been explored by the	
			Hinds Drains Working Party, then any	
			required changes to the flow and allocation	
			regime included in the Plan by way of the	
			Schedule 1 RMA process.	

### **SECTION 13 RULES**

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-Operative Group Limited	52333 V2 pLWRP- 783	Rule 13.5.8	Delete condition 2	Support	Water quality risks in the Upper Hinds are primarily related to sediment, phosphorus and E. coli inputs rather than nitrogen. The risks associated with nitrogen concentrations instream does need to be managed (alongside other contaminants that adversely affect values) but the main risks to water quality are from run-off and riparian management rather than nitrogen leaching.	Accept the submission.
Upper Hinds Plains Land User Group	56707 V2 pLWRP- 966	Rule 13.5.8	Delete condition 2	Support	Water quality risks in the Upper Hinds are primarily related to sediment, phosphorus and E. coli inputs rather than nitrogen. The risks associated with nitrogen concentrations instream does need to be managed (alongside other contaminants that adversely affect values) but the main risks to water quality are from run-off and riparian management rather than nitrogen leaching.	Accept the submission.
Eiffelton Community Group Irrigation Scheme	56798 V2 pLWRP- 1306	Rule 13.5.8	Delete condition 2	Support	Water quality risks in the Upper Hinds are primarily related to sediment, phosphorus and E. coli inputs rather than nitrogen. The risks associated with nitrogen concentrations instream does need to be managed (alongside other contaminants that adversely affect values) but the main risks to water quality are from run-off and riparian management rather than nitrogen leaching.	Accept the submission.
Synlait Milk Ltd	54491 V2 pLWRP-	Rule 13.5.8	Delete condition 2	Support	Water quality risks in the Upper Hinds are primarily related to sediment, phosphorus and E. coli inputs rather than nitrogen. The risks	Accept the submission.

	238				associated with nitrogen concentrations instream does need to be managed (alongside other contaminants that adversely affect values) but the main risks to water quality are from run-off and riparian management rather than nitrogen leaching.	
Fish and Game Council Central South Island	53274 V2 pLWRP- 506	Rule 13.5.8	Require farms to comply with a sustainable leaching rate on basis of either a flat per hectare leaching rate or on the basis of LUC.	Oppose	Proposal does not recognise different starting positions of farms or differing abilities to comply. Costs of compliance would therefore be highly variable.  Nitrogen is not, in any event, the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Upper Hinds Plains Land User Group	56707 V2 pLWRP- 967	Rule 13.5.9	Delete condition 1.	Support	Nitrogen is not the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Accept the submission.
Fonterra Co- operative Ltd Co-Operative Group Limited	52333 V2 pLWRP- 784	Rule 13.5.9	Delete condition 1.	Support	Nitrogen is not the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Accept the submission.
Eiffelton Community Group Irrigation Scheme	56798 V2 pLWRP- 1289	Rule 13.5.9	Delete condition 1.	Support	Nitrogen is not the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Accept the submission.
Irrigation New Zealand Inc	52278 V2 pLWRP- 187	Rule 13.5.9	Delete condition 1.	Support	Nitrogen is not the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Accept the submission.

Fish and Game Council Central South Island	53274 V2 pLWRP- 507	Rule 13.5.9	Require farms to comply with a sustainable leaching rate on basis of either a flat per hectare leaching rate or on the basis of LUC.	Oppose	Proposal does not recognise different starting positions of farms or differing abilities to comply. Costs of compliance would therefore be highly variable.  Nitrogen is not, in any event, the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Reject the submission.
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Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Group Limited	52333 V2 pLWRP- 785	Rule 13.5.10	Delete Rule 13.5.10	Support	With the nitrogen baseline condition removed from Rules 13.5.8 and 13.5.9, Rule 13.5.10 is unnecessary and can be removed.	Accept the submission.
Fish and Game Council Central South Island	53274 V2 pLWRP- 507	Rule 13.5.10	Require farms to comply with a sustainable leaching rate on basis of either a flat per hectare leaching rate or on the basis of LUC.	Oppose	Proposal does not recognise different starting positions of farms or differing abilities to comply. Costs of compliance would therefore be highly variable.  Nitrogen is not, in any event the main risk to water quality in the Upper Hinds/Hekeao Plains Area.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Ravensdown Fertiliser Co- operative Limited	56708 V2 pLWRP- 754	Rule 13.5.14	Delete the Rule and amend Rules 13.5.15 – 13.5.18 and Rule 13.5.22 that follow by deleting any reference to Rule 13.5.14.	Support	The rule potentially allows for further land use intensification when existing intensive farming activities are already faced with significant reduction expectations. Land that is already within the command area of a consented	Accept the submission.

					irrigation scheme should be provided for in the Variation (even where land use change has yet to occur) but this is adequately achieved by Rules 13.5.21 and 13.5.32.	
Fish and Game Central South Island	53274 V2 pLWRP- 513	Rule 13.5.14	Delete rule and replace with a rule that requires farms to comply with a sustainable leaching rate on basis of either a flat per hectare leaching rate or on the basis of LUC.	Oppose	Proposal does not recognise different starting positions of farms, different farms systems or differing abilities to comply. Costs of compliance would therefore be highly variable.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Hinds Plains Land and Water Partnership	56730 V2 pLWRP - 322	Rule 13.5.15	Amend Variation 2 to provide for a flexibility cap (similar to the South Canterbury Coastal Streams proposal) and include in Rule 13.5.15.	Support in part	Farming activity that has a low nitrogen discharge should not be limited to its nitrogen baseline but be allowed some flexibility to increase up to a cap as a permitted activity to allow for seasonal variation and to help maintain viability as circumstances change. The limit of this flexibility cap needs to be set at a level that does not place an excessive additional N loss reduction burden on existing high nitrogen discharges.	Accept that part of the submission seeking that the rule provides for a flexibility cap(s) (with the parameters to be determined).
Fish and Game Central South Island	53274 V2 pLWRP- 514	Rule 13.5.15	Delete rule and replace with a rule that requires farms to comply with a sustainable leaching rate on basis of either a flat per hectare leaching rate or on the basis of LUC.	Oppose	Proposal does not recognise different starting positions of farms, different farms systems or differing abilities to comply. Costs of compliance would therefore be highly variable.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Hinds Plains Land and Water Partnership	56730 V2 pLWRP - 324	Rule 13.5.16	Amend Variation to provide for a flexibility cap (similar to the South Canterbury Coastal Streams proposal) and include in Rule 13.5.15	Support in part	With regard to the relationship between condition 1 and 2, a farming activity that has a low nitrogen discharge should not be limited to its nitrogen baseline but be allowed some flexibility to increase up to a cap as a permitted activity to allow for seasonal variation and to help maintain viability as circumstances change.  The limit of this flexibility cap needs to be set at a level that does not place an excessive additional N loss reduction burden on existing high nitrogen discharges.	Accept that part of the submission that seeks that the rule provides for a flexibility cap(s) (with the parameters to be determined).
Fish and Game Central South Island	52271 V2 pLWRP-578	Rule 13.5.16	Amend the Rule so that the activity status is controlled as the rule covers both s9 and s15 land use and associated discharges.	Oppose	Controlled activity status is unnecessary for low leaching activities.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operative Group Limited	52333 V2 pLWRP- 792	Rule 13.5.17	Amend as follows:  From 1 January 2017, the use of land for a farming activity in in the Lower Hinds/ Hekeao Plains Area is a restricted discretionary activity, provided the following conditions are met:  1. The nitrogen loss calculation for the property is greater than 2025 kgs per hectare per annum; and	Support	A change to 25kgs is required if the changes sought are made to Rule 13.5.15  With regard to matter of discretion 2, requiring compliance with a "locked in" load target is inappropriate when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  If relief sought in relation to Rule 13.5.14 is accepted, reference in Rule 13.5.17 to Rule	Accept the submission together with any consequential changes as may be necessary.

3. From 1 January 2017 the implementation of gGood

baseline land uses; and

management pPractices Nitrogen
Loss Rates to be applied for the

4. For the period after 1 January 2020, the matters listed in Policy 13.4.13. Any nitrogen loss rates to

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Irrigation New Zealand Inc		Rule 13.5.17	be applied in accordance with Table 13 (h); and  5. The potential benefits of the activity to the applicant, the community and the environment.  Amend as follows: The exercise of discretion is restricted to the following matters: 1. The quality of, compliance with and auditing of the Farm Environmental Plan; and 2. The ability to meet the nitrogen load target for farming activities in Table 13(g); and	Support	Requiring compliance with a "locked in" load target is inappropriate when there is uncertainty as to its validity or when the calculation may change over time (due to, for example, updating of Overseer).  With regard to matter of discretion 4, the same percentage reduction target should apply equally to all farming activities above the flexibility cap. Criteria are required to guide decision-making as to how this key discretion	Accept the submission.
			3. From 1 January 2017 the implementation of Good management Practices Nitrogen Loss Rates to be applied for the baseline land uses; and 4. For the period after 1 January 2020, the matters listed in Policy 13.4.13. Any nitrogen loss rates to be applied in accordance with Table 13 (h); and 5. The potential benefits of the activity to the applicant, the community and the environment.		will be exercised.  If relief sought in relation to Rule 13.5.14 is accepted, reference in Rule 13.5.17 to Rule 13.5.14 needs to be deleted.	
Fish and Game Central South Island	53274 V2 pLWRP- 543	Rule 13.5.17	Include within the rule requirements to achieve the nitrogen reductions set out in table 13(h).  Deletion of clause 3 and 4.	Oppose	The extent and timing of N loss reductions is an appropriate matter over which to exercise discretion given the wide range of circumstances that will determine what is appropriate in any individual case. Imposed as standard ("requirement" of the rule) would result in highly variable and unnecessary costs.	Reject the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP- 332	Rule 13.5.22	Delete Condition 3, Set realistic targets for reduction in N discharge, with regard to both quantity and timeframes and amend Tables 13(h) and 13(i) accordingly.	Support	There should be no provision for additional intensification that results in increased nitrogen loss (exceeding the flexibility cap) over and above that enabled by existing resource consents with nitrogen limits as held by irrigation companies.  That being the case, and because we propose Rule 13.514 be deleted, Condition 3 is unnecessary.	Accept the submission.
Effielton Community Irrigation Scheme	56798 V2 pLWRP- 1302	Rule 13.5.22	Delete Condition 3.  Set realistic targets for reduction in N discharge, with regard to both quantity and timeframes and amend Tables 13(h) and 13(i) accordingly.	Support	There should be no provision for additional intensification that results in increased nitrogen loss (exceeding the flexibility cap) over and above that enabled by existing resource consents with nitrogen limits as held by irrigation companies.  That being the case, and because we propose Rule 13.514 be deleted, Condition 3 is unnecessary.	Accept the submission.
Nga Rununga and te Rununga O Ngai Tahu	52233 V2 pLWRP- 247	Rule 13.5.22	Delete Rule 13.5.22(3) and replace with a new condition aimed at ensuring "the nitrogen loss calculation for the total area of land will not exceed the nitrogen baseline for land uses established or resource consents granted to establish land uses on or before 27 September 2014"  And any consequential amendments necessary to give	Support in part	There should be no provision for additional intensification that results in increased nitrogen loss (exceeding the flexibility cap) over and above that enabled by existing resource consents with nitrogen limits as held by irrigation companies.	Accept that part of the submission that seeks to limit N loss increases to that area in respect of which consents enabling the establishment of new uses have already been granted (and the consequential amendments required to give effect to that decision).

			effect to the decisions requested			-
Dairy Holdings Limited	53683 V2 pLWRP- 997	Rule 13.5.22	Delete Condition 2 and 3 (and Table 13(i)) and replace with a cross reference to specific loads and/or area to be set out in a separate table with entries for each irrigation scheme.	Support in part	There should be no provision for additional intensification that results in increased nitrogen loss (exceeding the flexibility cap) over and above that enabled by existing resource consents with nitrogen limits as held by irrigation companies.  That being the case, and because we propose Rule 13.514 be deleted, Condition 3 is unnecessary.	Accept that part of the submission that seeks to delete condition 3 and cross references to a table that limits N loss increases to that area served by specific irrigation schemes.

# Rule 13.5.30 (Condition 1)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Mayfield Hinds Irrigation Ltd	56723 V2 pLWRP- 411	Rule 13.5.30 condition 1	Delete Rule 13.5.30 OR Amend Rule 13.5.30(1) by deleting "Method 1 in". Any consequential amendments	Support in part	Schedule 10 provides three accepted methods by which "reasonable use" can be calculated. It is inappropriate to limit this to method 1 in this rule.	Accept the submission.

# Rule 13.5.31 (Condition 1)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Valetta Irrigation Limited	56723 V2 pLWRP- 679	Rule 13.5.31 Condition 1.	Delete condition entirely.	Support in part	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water take is to be surrendered.	Accept that part of the submission that seeks deletion of the words "The groundwater take will be abstracted on the same property as the existing resource consent and".
Fonterra Co- operative Ltd Co-operative	52333 V2 pLWRP-	Rule 13.5.31 Condition 1.	Delete the words "The groundwater take will be abstracted on the same property	Support	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water	Accept the submission.

Group Limited	800		as the existing resource consent and".		take is to be surrendered.	
Mayfield Hinds Irrigation Ltd	56723 V2 pLWRP- 391	Rule 13.5.31 Condition 1.	Delete condition entirely.	Support in part	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water take is to be surrendered.	Accept that part of the submission that seeks deletion of the words "The groundwater take will be abstracted on the same property as the existing resource consent and".
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP- 352	Rule 13.5.31 Condition 1.	Delete the words "The groundwater take will be abstracted on the same property as the existing resource consent and".	Support	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water take is to be surrendered.	Accept the submission.
Hinds Plains Land and Water Partnership	56730 V2 pLWRP - 339	Rule 13.5.31 Condition 1.	Amend Rule 13.5.31 to allow abstraction from different properties if the outcomes are positive.	Support	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water take is to be surrendered.	Accept the submission.
Eiffelton Community Group Irrigation Scheme Inc	56799 V2 pLWRP- 1062	Rule 13.5.31 Condition 1.	Delete the words "The groundwater take will be abstracted on the same property as the existing resource consent and".  OR  Re-write condition to refer to water use rather than "take" and "abstracted".	Support	Benefits can accrue even if the groundwater will be abstracted from a different property from that where the existing surface water take is to be surrendered.	Accept the submission.

# Rule 13.5.31 (Matter of discretion 1)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Valetta Irrigation	56723 V2 pLWRP-	Rule 13.5.31 Matter of	Delete reference to "Method 1 in".	Support in part	Schedule 10 provides three accepted methods by which "reasonable use" can be	Accept that part of the submission that seeks

Limited	696	discretion 1.			calculated. It is inappropriate to limit this to method 1 in this rule.	that any of the three methods of Schedule 10 may be used to determine "reasonable use".
Synlait Milk Ltd	56631 V2 pLWRP- 268	Rule 13.5.31 Matter of discretion 1.	Amend to (amongst other things) delete reference to "method 1"	Support in part	Schedule 10 provides three accepted methods by which "reasonable use" can be calculated. It is inappropriate to limit this to method 1 in this rule.	Accept that part of the submission that seeks that any of the three methods of Schedule 10 may be used to determine "reasonable use".
Mayfield Hinds Irrigation Ltd	56723 V2 pLWRP- 412	Rule 13.5.31 Matter of discretion 1.	Delete reference to "Method 1 in".	Support	Schedule 10 provides three accepted methods by which "reasonable use" can be calculated. It is inappropriate to limit this to method 1 in this rule.	Accept the submission.

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operation Group Limited	52333 V2 pLWRP- 801	Rule 13.5.33	Delete	Support	There are circumstances when transfer will not have negative effects on water usage and may have positive in-stream effects. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition of transfers in circumstances where there would be no additional adverse effects but greater allocative efficiency would be contrary to Policies B3 and B4 of the NPS for Freshwater Management 2014.	Accept the submission.
Irrigation New Zealand Inc	52278 V2-pLWRP- 198	Rule 13.5.33	Delete	Support	There are circumstances when transfer will not have negative effects on water usage and may have positive in-stream effects. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition	Accept the submission.

Freshwater Management 2014.
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Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd Co-operation Group Limited	52333 V2 pLWRP- 802	Rule 13.5.33	Delete	Support	There are circumstances when transfer will not have negative effects on water usage and may have positive in-stream effects. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition of transfers in circumstances where there would be no additional adverse effects but greater allocative efficiency would be contrary to Policies B3 and B4 of the NPS for Freshwater Management 2014.	Accept the submission.
Irrigation NZ	52278 V2-pLWRP- 204	Rule 13.5.33	Delete	Support	There are circumstances when transfer will not have negative effects on water usage and may have positive in-stream effects. Transfer is generally something to be encouraged to provide for allocative efficiency. Prohibition of transfers in circumstances where there would be no additional adverse effects but greater allocative efficiency would be contrary to Policies B3 and B4 of the NPS for Freshwater Management 2014.	Accept the submission.

**Section 13 TABLES** 

### Table 13(e)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Irrigation New Zealand Inc	52278 V2 pLWRP- 185	Table 13(e)	In Table 13(e) delete reference to 2020 and replace with 2035	Support in part	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept that part of the submission that seeks deletion of reference to 2020.
Federated Farmers Combined Canterbury Branch	51457 V2 pLWRP- 309	Table 13(e)	Delete the words "1 October 2014 - 30 June 2020" from the heading of columns 4 and 5 of Table 13(e).	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission.
Director General of Conservation	53688 V2 pLWRP- 467	Table 13(e)	Delete 1 October 2014-30 June 2020 from the heading of Table 13(e) Otherwise retain Table 13(e)	Support in part	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept that part of the submission that proposes changes to the table heading.
Barrhill Chertsey Irrigation	56731 V2 pLWRP-	Table 13(e)	In Table 13(e) delete reference to 1 October 2014-30 June 2020	Support in part	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation	Accept that part of the submission that proposes changes to the

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Scheme	488		Include advice note stating: The replacement of an existing water permit that complies with the minimum flow and allocation limits referred to in Policy 13.4.18 and Table 13(e) will be a restricted discretionary activity under Rule 5.132		regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	table heading.
Fish and Game Council Central South Island	53274 V2 pLWRP- 505	Table 13(e)	Retain Table 13(e) and review in 2020.	Oppose	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Reject the submission.
Eiffelton Community Group Irrigation Scheme Inc	56799 V2 pLWRP- 1041	Table 13(e)	Delete "1 October 2014 - 30 June 2020" from Table 13(e)	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission
Eiffelton Community Group Irrigation Scheme	56798 V2 pLWRP- 1108	Table 13(e)	Amend Table 13(e) by deleting "1 October 2014 to 30 June 2020"	Support	The status quo flow and allocation regime should apply until such time as a collaboratively developed flow and allocation regime and the methods to achieve the regime (regulatory or non-regulatory) have been explored by the Hinds Drains Working Party, then any required changes to the flow and allocation regime included in the Plan by way of the Schedule 1 RMA process.	Accept the submission

# Table 13(g)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Upper Hinds Plains Land User Group	56730 V2 pLWRP - 973	Table 13(g)	Insert a new Table of concentration objectives/limits for the Upper Hinds/Hekeao Plains Area	Support	Specification of concentration objectives/limits is more appropriate in the Upper Hinds/Hekeao Plains Area than a nitrogen load limit.	Accept the submission.
Fonterra Co- operative Ltd Co-operative Group Limited	52333 V2 pLWRP- 806 & 807	Table 13(g)	Delete the N load limit for the Upper Hinds/Hekeao Plains Area and replace the fixed load limit for the Lower Plains Hinds/Hekeao Plains Area with a formula of 70% of the current N load contributed from farming activities. Include new proposed Table 13(ga) with concentration objectives/limits for the Upper Hinds/Hekeao Plains Area.	Support	Water quality issues in the Upper Hinds are related to sediment, phosphorus and E.coli issues rather than nitrogen. The risks associated with nitrogen concentrations instream do need to be managed (alongside other contaminants that adversely affect values) but the load limits approach is unnecessary as N loss risk can be managed through the Schedule 24a and Farm Environment Plan mechanisms and through specification of freshwater objectives (contaminant concentrations) in a new Table 13(ga).  A "fixed" N load limit in the Lower Hinds/Hekeao Plains Area is inappropriate given that it is based on an assessment of current load that is uncertain and which may change over time (due to, for example, updating of Overseer). Because the understanding of the 2013-2014 load will evolve over time, the N load limit needs to be expressed in such a way that it to may change.	Accept the submissions.
Irrigation New Zealand Inc	52278 V2 pLWRP- 208	Table 13(g)	Delete the N load limit for the Upper Hinds/Hekeao Plains Area (114 tonnes) Delete the N load limit for the	Support	Water quality issues in the Upper Hinds are related to sediment, phosphorus and E.coli issues rather than nitrogen. The risks associated with nitrogen concentrations in-	Accept the submission.

			Lower Hinds/Hekeao Plains Area and replace with a concentration OR a target load methodology		stream do need to be managed (alongside other contaminants that adversely affect values) but the load limits approach is unnecessary as N loss risk can be managed through the Schedule 24a and Farm Environment Plan mechanisms and through specification of freshwater objectives (contaminant concentrations) in a new Table 13(ga).  A "fixed" N load limit in the Lower Hinds/ Hekeao Plains Area is inappropriate given that it is based on an assessment of current load that is uncertain and which may change over time (due to, for example, updating of Overseer). Because the understanding of the 2013-2014 load will evolve over time, the N load limit needs to be expressed in such a	
Synlait Milk Ltd	54491 V2 pLWRP- 269	Table 13(g)	Amend the N load for the Lower Hinds/Hekeao Plains Area to be 70% of the existing catchment load	Support	way that it to may change.  Water quality issues in the Upper Hinds are related to sediment, phosphorus and E.coli issues rather than nitrogen. The risks associated with nitrogen concentrations instream do need to be managed (alongside other contaminants that adversely affect values) but the load limits approach is unnecessary as N loss risk can be managed through the Schedule 24a and Farm Environment Plan mechanisms and through specification of freshwater objectives (contaminant concentrations) in a new Table 13(ga).  A "fixed" N load limit in the Lower Hinds/Hekeao Plains Area is inappropriate given that it is based on an assessment of current load that is uncertain and which may change over time (due to, for example, updating of Overseer). Because the understanding of the 2013-2014 load will	Accept the submission.

	evolve over time, the N load limit needs to be expressed in such a way that it to may	1000 000 4
	change.	

# Table 13(h)

Submitter Name	Submission Number	Variation 2 reference	Submission	Support/ Oppose	Reasons	Relief Sought
Fonterra Co- operative Ltd	52333 V2 pLWRP - 808	Table 13(h)	<ul> <li>Amend Table 13(h) so that:</li> <li>Farming activities with a nitrogen loss calculation for a property of greater than 25kg/ha/yr are required to reduce N loss by 15%, 22% and 30% from GMP by 2025, 2030 and 2035 respectively; and</li> <li>Farming activities with a nitrogen loss calculation for a property of less than 25kg/ha/yr are not required to reduce N loss beyond GMP.</li> </ul>	Support	A 45% percent reduction is not required to meet desired water quality outcomes provided MAR and TSA are implemented. With those measures 30% reduction is sufficient to achieve water quality outcomes sought by the variation.  Reduction obligations should be shouldered across all contributors with the highest reductions to be achieved by the highest emitters regardless of the land use type/ farming system.  NB the proposed 25 kg per hectare per annum trigger for requiring reductions in N loss is subject to ongoing modeling. It is possible that this trigger level may need to be adjusted as new information comes to hand.	Accept the submission.
Valetta Irrigation Ltd	56723 V2 pLWRP - 669	Table 13(h)	<ul> <li>Amend Table 13(h) to</li> <li>require reduction in N loss from all farming activities down to a specified level;</li> <li>decrease percentage reductions;</li> <li>extend the time period;</li> <li>include a proviso that further reductions are not required if water quality outcomes are</li> </ul>	Support in part	A 45% percent reduction is not required to meet desired water quality outcomes provided MAR and TSA are implemented. With those measures 30% reduction is sufficient to achieve water quality outcomes sought by the variation. Reduction obligations should be shouldered across all contributors with the highest reductions to be achieved by the highest emitters regardless of the land use type/ farming system.	Accept that part of the submission that seeks amendment to Table 13(h) to treat all farming activities the same and decrease the percentage reductions to a specified level.

Mayfield Hinds Irrigation Ltd	56712 V2 pLWRP - 374	Table 13(h)	being met and/or if further reductions from any particular activity will not contribute to further water quality improvements  Amend Table 13(h) to  require reduction in N loss from all farming activities down to a specified level	Support in part	A 45% percent reduction is not required to meet desired water quality outcomes provided MAR and TSA are implemented. With those measures a less reduction is sufficient to achieve water quality outcomes sought by the variation.  Reduction obligations should be shouldered across all contributors with the highest reductions to be achieved by the highest emitters regardless of the land use type/ farming system.  Ongoing reviews of reduction requirements are essential.	Accept that part of the submission that seeks amendment to Table 13(h) to treat all farming activities the same;
			<ul> <li>decrease percentage reductions</li> <li>extend the time period</li> <li>include a proviso that further reductions are not required if water quality outcomes are being met and/or if further reductions from any particular activity will not contribute to further water quality improvements</li> <li>Provide for 5 yearly reviews of any reduction proposed to ensure they are still appropriate to achieve the nitrogen load limit in Table 13(g) or other relevant water quality attributes of the load target is deleted.</li> </ul>			decrease the percentage reductions to a specified level and provide for 5 yearly reviews.
Hinds Plains Land and Water Partnership	56730 V2 pLWRP - 351	Table 13(h)	Require N loss rates based on Overseer to be adjusted with Overseer version and protocol changes Remove "dairy" and "dairy support" categories. Plan amended to require continuation of provisions for no	Support in part	A 45% percent reduction is not required to meet desired water quality outcomes provided MAR and TSA are implemented. With those measures a lesser reduction is sufficient to achieve water quality outcomes sought by the variation. Reduction obligations should be shouldered across all contributors with	Accept that part of the submission that seeks amendment to Table 13(h) to treat all farming activities the same; decrease the percentage reductions 30% by 2035; and seeks review once

Irrigation NZ	52278 V2 pLWRP - 209	Table 13(h)	increase of baseline losses until GMP and MGM definitions released.  Plan then needs to be reviewed to adopt calculated farm reduction targets once GMP and MGM have been defined and released.  Plan also needs to review and set timetables for reduction once relative capabilities for reduction established.  Table needs to include permitted activity provisions of 13.5.16 in regard to 20kg.  Plan to require a target of 30% of reduction in N loss rates by 2035 with a lower limit for reductions of 27kg/ha.  Amend Table 13(h) so that:  Farming activities with a nitrogen loss calculation for a property of greater than 27kg/ha/yr are required to reduce N loss by 15%, 20% and 26% from GMP by 2020, 2027 and 2035 respectively; and	Support in part	the highest reductions to be achieved by the highest emitters regardless of the land use type/ farming system.  Ongoing reviews of reduction requirements are essential.  We support this submission to the extent that it seeks to treat all farm activities the same (i.e. there should be no land use discrimination when setting N loss requirements) and it sets a level below which reductions are not required.	Accept that part of the submission that seeks provisions that treat all farming activities the same and specify a level below which reductions are not required.
Dairy Holdings Ltd	53683 V2 pLWRP - 1011	Table 13(h)	Include a policy or rule that ensures that any reference to a percent reduction in N loss (as well references to any other targets/limits) remain appropriate	Support	We support policy that provides for continuous review of the limits and N loss requirements; and that ceases the obligation to reduce N loss when instream/groundwater outcomes are being	Accept the submission.

	<ul> <li>including the possibility of a</li> </ul>	met (allowing for lag times).	
	further plan change following the		
	comprehensive and detailed		
	investigation (i.e. while ensuring		
	farming activities can retain an		
	acceptable level of profitability).		